Bias Incident Report 2017-2018

Data Supplied by the New Jersey State Police
Letter from Attorney General
Gurbir S. Grewal

Dear Governor and Members of the Legislature:

Bias incidents target individuals because of what they look like, how they worship, or who they love. They jeopardize our pursuit of freedom and opportunity. They erode, undermine, and attack the identity and heritage of our citizens. They dehumanize people. And they shake the foundations of our cultural and religious institutions. They have no place here in New Jersey.

With this letter, I submit a report on bias incidents in our State, produced pursuant to Attorney General Executive Directive 1987-3. The report covers the years 2017 and 2018, and is based on bias incident reports submitted to the New Jersey Uniform Crime Reporting System by law enforcement agencies across New Jersey.

The data demonstrate an increase in reported bias incidents over the last two years. In other words, New Jersey law enforcement agencies are now receiving more reports of suspected or confirmed crimes committed because of the victim’s perceived or actual race, color, religion, gender, disability, sexual orientation, gender identity or expression, national origin, or ethnicity.

This year—for the first time—our report goes beyond the numbers compiled by the New Jersey State Police and includes analysis from our Division on Civil Rights that puts the data in context. In addition to presenting the data, the report compares New Jersey’s numbers to national trends, discusses possible causes of the increase in reported bias incidents, and offers recommendations for moving forward.

This report would not have been possible without the cooperation of the New Jersey State Police, other New Jersey law enforcement agencies, and the Division on Civil Rights. But the cooperation cannot stop with the publication of this report. We cannot overcome hate until we recognize that we all are partners in the fight.

Respectfully,

Gurbir S. Grewal
Attorney General
Letter from Colonel
Patrick J. Callahan

Dear Attorney General Grewal:

Pursuant to the Attorney General’s Executive Directive 1987-3, the thirtieth (2017) and thirty-first (2018) Bias Incidents in New Jersey reports are submitted. These reports contain statistics related to bias incidents. All information is based on bias incident reports submitted to the New Jersey Uniform Crime Reporting System by every New Jersey law enforcement agency for the years 2017 through 2018. The report contains comparisons and analyses between 2016, 2017 and 2018 data.

These reports could not have been realized without the cooperation of all New Jersey law enforcement agencies. They are being forwarded for your information and presentation to the Governor and members of the Legislature.

Respectfully,

Patrick J. Callahan
Colonel
Letter from Director
Rachel Wainer Apter

Dear Attorney General Grewal:

The New Jersey Division on Civil Rights (DCR) hereby presents this Report, analyzing a rising tide of hate in New Jersey and across the country. This report examines bias incident reports submitted to the New Jersey Uniform Crime Reporting System by every New Jersey law enforcement agency during 2017 and 2018. It also discusses possible causes of the increase in reported bias incidents and offers recommendations for moving forward.

The Report could not come at a more critical time. There was a thirty-two percent increase in the number of reported bias incidents in New Jersey between 2016 and 2017: from 417 in 2016 to 549 in 2017. This was the largest jump since at least 2006. There was an additional four percent increase from 2017 to 2018. The 569 reported bias incidents in 2018 were the highest total number since 2011.

Addressing the rise in hate, bias and prejudice requires a clear understanding of where we have been and where we are today. That is the purpose of this report: to carefully analyze data for 2017 and 2018, to place the data in context, to discuss some of the possible reasons for the increase in reported bias incidents, and to help inform the path forward.

DCR is charged with enforcing the New Jersey Law Against Discrimination and preventing and eliminating bias, prejudice, and discrimination in our State. We look forward to working with you, the New Jersey State Police, other New Jersey law enforcement agencies, and communities across the State to confront hate, create connections, break stereotypes, and protect the civil rights of all New Jersey residents.

Respectfully,

Rachel Wainer Apter
Director
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New Jersey Bias Incident Report 2017-2018

This report documents a rising tide of hate in New Jersey and around the country. There was a 32% increase in the number of reported bias incidents in New Jersey in 2017: from 417 in 2016 to 549 in 2017. This was the largest jump since at least 2006. There was an additional 4% increase from 2017 to 2018. The 569 reported bias incidents in 2018 were the highest total number since 2011.

Bias incidents are suspected or confirmed offenses that are committed because of the victim’s perceived or actual race, color, religion, gender, disability, sexual orientation, gender identity or expression, national origin, or ethnicity.

Attorney General Grewal, the New Jersey State Police, and the Division on Civil Rights are committed to working together and using all resources and tools available to reduce and eliminate the scourge of bias incidents from New Jersey. We have started this work already. In late 2018 and early 2019, the Division of Criminal Justice, County Prosecutors, local police, New Jersey State Police, the Office of Homeland Security and Preparedness, and the Division on Civil Rights hosted events to raise awareness around

1. Special thanks to Division on Civil Rights’ staff and interns Steve Frediani, Zach Ramsfelder, and Natasha Khan; Rutgers Law School Professor Louis Raveson; Rutgers Law School students Nicole Morgan, Marta Paczkowska, and Youngjin Park; the Rutgers Institute for Secure Communities; Rutgers doctoral student Sassi Rajput; and Rutgers undergraduate students Christina Gaudino and Nicholas Brennan for their assistance with this report.

2. As discussed infra Section IV, it is difficult to pinpoint how much of the increase in reported bias incidents is caused by an increase in the total number of bias incidents, and how much is caused by improvements in the frequency with which those bias incidents are reported to law enforcement. Nonetheless, this report—with its close examination of reported bias incidents in 2017 and 2018, as well as its analysis of trends from 2006 to 2018—will help the public understand the scope of the problem while simultaneously helping to guide our efforts to address it.
bias incidents in nearly every county across the State. In April, the Attorney General announced new Bias Incident Investigation Standards, which mandate a victim- and community-centered approach by law enforcement, electronic reporting of bias incidents, greater inter-agency communication, and continuing training for members of law enforcement.³

But charting the best way forward requires a more complete understanding of where we have been, and where we are today. That is the purpose of this report: to carefully analyze bias crime data for 2017 and 2018 and to place the data in context, to help inform the path forward.

This report is divided into five sections. The first introduces the data. The second analyzes the data, including by type of bias; offender and offense; and county. The third compares this data to national trends. The fourth suggests possible causes of the increase in reported bias incidents. And the fifth offers recommendations for moving forward. We hope this report helps New Jerseyans to understand the challenges we face and to commit to moving forward, together.

I. Introduction to the Data

The data released today and analyzed in this report is based on bias incident reports submitted to the New Jersey Uniform Crime Reporting System by every New Jersey law enforcement agency during 2017 and 2018. For comparison purposes, portions of this report also analyze data submitted to the New Jersey Uniform Crime Reporting System by every New Jersey law enforcement agency from 2006 through 2016; the New Jersey State Police previously released that data in annual reports covering each of those years.

Pursuant to N.J.S.A. § 2C:16-1(a)(1) or (2), the crime of bias intimidation is an enumerated offense committed with the purpose to intimidate or with knowledge that the crime would intimidate an individual or group of individuals “because of race, color, religion, gender, disability, sexual orientation, gender identity or expression, national origin, or ethnicity.” The enumerated offenses are found in chapters 11 through 18 of Title 2C of the New Jersey Statutes, N.J.S. 2C:33-4; N.J.S. 2C:39-3; N.J.S. 2C:39-4 or N.J.S. 2C:39-5. They include, but are not limited to, harassment, assault, terroristic threats, arson, criminal mischief and homicide. A bias incident is a suspected or confirmed bias crime.

Therefore, this report does not capture every bias crime or bias incident in the State. Instead, it captures only those incidents that were reported to law enforcement where police officers suspected or confirmed a bias crime. Because the data captures only reported bias incidents, it is under-inclusive in that it does not capture incidents that were never reported to local law enforcement.\(^5\)

According to a report from the United States Department of Justice Bureau of Justice Statistics, more than half of hate crime victims nationwide from 2011 to 2015 did not report the crimes to the police.\(^6\) 41% of victims handled them privately or through a non-law enforcement official; 23% believed that police “would not want to be bothered or to get involved, would be inefficient or ineffective, or would cause trouble for the victim”; and 19% felt the crime was not important enough to report to the police.\(^7\) Therefore, while this report analyzes reported bias incidents, the actual number of bias incidents that occurred in New Jersey is likely much higher.\(^8\)

5. Although New Jersey has long had a robust reporting system, these numbers also do not include any bias incidents that local police departments did not report to New Jersey State Police. Recent changes to the Bias Incident Investigation Standards further streamline reporting. Under the new Bias Incident Investigation Standards, local law enforcement agencies must report all confirmed or suspected bias incidents within twenty-four hours of the initial law enforcement response. These reports are submitted through an e-portal that automatically forwards all reports to the Bias Crimes Unit at the Division of Criminal Justice, the New Jersey State Police, the New Jersey Office of Homeland Security and Preparedness, and the appropriate County Prosecutor. Attorney General’s Bias Incident Investigation Standards, supra note 3, at 3.


7. Id. at 5.

8. There is a particular risk of underreporting among immigrant communities. The Bureau of Justice Statistics reported that Hispanics experienced more hate crimes than non-Hispanic whites and Blacks nationwide from 2011-2015. Id. at 1. But research has shown that Latinos and immigrants are increasingly fearful of reporting racially-motivated crimes and incidents to law enforcement, as a result of the threat of deportation and the perceived climate of animosity toward immigrants following the 2016 election. Brendan Campbell, Angel Mendoza, Tessa Diestel, and News21 Staff, Rising Hate Drives Latinos and Immigrants into Silence, CTR. FOR PUBLIC INTEGRITY (Aug. 15, 2018), https://publicintegrity.org/federal-politics/rising-hate-drives-latinos-and-immigrants-into-silence. That may be one of the causes of the low number of incidents reported against Hispanic individuals in the statewide data reported below. Attorney General Grewal has taken steps to address such fears through the Immigrant Trust Directive that he issued last year. See N.J. ATT’Y GEN. LAW ENFORCEMENT DIRECTIVE No. 2018-6 (Nov. 29, 2018), https://www.nj.gov/doc/agguide/directives/ag-directive-2018-6.pdf. That Directive prohibits all law enforcement officers in New Jersey from stopping, questioning, arresting, searching, or detaining any individual based solely on actual or suspected immigration status and limits the voluntary assistance that state and local law enforcement agencies can provide to federal immigration authorities in enforcing federal civil immigration law. Id.
II. Detailed Analysis of Reported Bias Incidents in New Jersey

From 2010 to 2015, reported bias incidents in New Jersey fell by more than half (53%). But in 2016, that decline began to reverse, and reported bias incidents increased by 14%. This was followed by a 32% jump in 2017, from 417 in 2016 to 549 in 2017. There was an additional 4% increase from 2017 to 2018. The 569 reported bias incidents in 2018 was the highest number since 2011. In total, reported bias incidents have increased 55% in the last three years.
A. Bias Incidents by Type of Bias

In 2017, the motivations for reported bias incidents in New Jersey were broken down as follows:

- 52% were motivated by the victim’s race, ethnicity or ancestry;
- 38% were motivated by the victim’s religion;
- 10% were motivated by the victim’s sexual orientation, gender, or gender identity or expression;
- Slightly less than 1% were motivated by the victim’s physical or mental disability.

In 2018, the breakdown was similar:

- 54% were motivated by the victim’s race, ethnicity or ancestry;
- 35% were motivated by the victim’s religion;
- 10% were motivated by the victim’s sexual orientation, gender, or gender identity or expression;
- Slightly less than 1% were motivated by the victim’s physical or mental disability.
Reported Bias Incidents in NJ by Type of Bias, 2017

Race / Ethnicity: 283 (52%)
Religion: 208 (38%)
Gender / Sexual Orientation: 53 (10%)
Disability: 5 (1%)

Reported Bias Incidents in NJ by Type of Bias, 2018

Race / Ethnicity: 307 (54%)
Religion: 199 (35%)
Gender / Sexual Orientation: 59 (10%)
Disability: 4 (1%)
In every year from 2006-2018, African-Americans were the most frequent targets of racially-motivated bias incidents. During that thirteen-year period, there were 7,861 reported bias incidents; nearly three-thousand (2,946), or 37.5%, were anti-Black. In 2017, there were 206 reported anti-Black bias incidents. This accounted for 37.5% of all bias incidents in New Jersey during that year and 72.8% of all incidents motivated by the victim’s race, ethnicity or ancestry. This was also a 62.2% increase from the previous year. In 2018, there were 221 reported anti-Black bias incidents, which accounted for 38.8% of all reported bias incidents in New Jersey and 72% of all such incidents motivated by the victim’s race, ethnicity or ancestry.

Between 2006 and 2018, Jews were the religious group most frequently targeted in reported bias incidents. During that thirteen-year period, there were 2,341 anti-Jewish bias incidents, or 29.8% of total reported bias incidents. There were 172 reported anti-Jewish bias incidents in 2017. This accounted for 31.3% of all bias incidents in New Jersey during that year and 82.7% of all incidents motivated by the victim’s religion. From 2016 to 2017, there was a 38.7% increase in bias incidents targeting Jews. In 2018, there were 172 reported anti-Jewish bias incidents, which accounted for 30.2% of all reported bias incidents in New Jersey and 86.4% of all such incidents motivated by the victim’s religion. Moreover, there were 95 reported swastika incidents in 2017 and 57 reported swastika incidents in 2018.

Between 2006 and 2018, Hispanic individuals were the ethnic group most frequently targeted in reported bias incidents. During that thirteen-year period, Latinos were the victims in 331 incidents, or 4.2% of total reported bias incidents.
B. Bias Incidents by Offender & Offense

Of the 227 known offenders in 2018:
- 105 (46.3%) were minors;
- 179 (78.9%) were male and 48 (21.1%) were female;
- 180 (79.3%) were white, 36 (15.9%) were Black, and 4 (1.8%) were Asian.

Of the 213 known offenders in 2017:
- 63 (29.6%) were minors;
- 165 (77.5%) were male and 48 (22.5%) were female;
- 177 (83.1%) were white, 20 (9.4%) were Black, 7 (3.3%) were Asian.

Of the 3,730 known offenders from 2006-2018:
- 1390 (37.3%) were minors;
- 2737 (73.4%) were male and 993 (26.6%) were female;
- 3074 (82.4%) were white, 512 (13.7%) were Black, and 55 (1.5%) were Asian.

In 2017, there were 276 harassment offenses and 179 intimidation and destruction/damage/vandalism offenses. In 2018, there were 244 harassment offenses and 212 intimidation and destruction/damage/vandalism offenses.
C. Bias Incidents by and Against Students and Minors

In both 2017 and 2018, colleges and universities were the locations with the greatest number of reported bias incidents. In fact, over 25% of reported bias incidents in each year occurred at colleges and universities (145 reported incidents in 2018 and 139 in 2017).  

In 2018, the New Jersey State Police also added a new category of data; the data now measures the number of reported bias incidents that occurred at elementary and secondary schools. There were 32 incidents in such schools in 2018 alone.

Bias incidents among young people are not limited to schools. In fact, 105 of the 227 known offenders in 2018 (46%) were minors. That was a 67% increase from the 63 minors who were known offenders in 2017. And between 2006 and 2018, minors comprised nearly 29% of the victims of bias incidents.

9. In particular, in 2017, 32 of 101 reported incidents in Middlesex County occurred on the Rutgers New Brunswick Campus; in 2018, 29 of the 75 incidents in Middlesex County occurred on that campus. Rutgers has been one of many university campuses across the country experiencing targeted recruitment by white supremacist groups, who are trying to “transform the image of white supremacy from one that’s criminal and violent to one that is clean-cut and even intellectual.” Hannah Adely, College Hate: White Supremacists Recruiting “Vulnerable” Students at NJ Campuses, N. Jersey Rec. (Dec. 12, 2018), https://www.northjersey.com/story/news/2018/12/12/college-hate-white-supremacists-recruiting-college-campus/2163308002; see also Matt Katz, Amid Surge in Hate, Rutgers Seeks Balance Between Safety and Free Speech, WNYC News (Mar. 28, 2018), https://www.njspotlight.com/stories/18/03/27/amid-surge-in-hate-rutgers-seeks-balance-between-safety-and-free-speech (discussing an event convened at Rutgers to grapple with rising hate speech on campus).
D. Bias Incidents by County

The majority of counties in New Jersey experienced an increase in reported bias incidents from 2016 to 2017. Burlington, Bergen, and Cape May Counties reported the largest percentage increases: each county reported an increase of over 100% in reported bias incidents from 2016 to 2017 (Cape May County experienced a 400% increase, from one reported bias incident in 2016 to five in 2017).

From 2017 to 2018, nine counties experienced a decrease in reported bias incidents, nine counties experienced an increase, and three counties stayed the same. Union and Passaic Counties experienced the largest increase in reported bias incidents from 2017 to 2018; both counties experienced a greater than 100% increase. Morris County also experienced a significant increase, from 31 reported bias incidents in 2017 to 52 reported bias incidents in 2018 (a 68% increase).

As for the highest rate of incidents, in 2017, the counties with more than one reported bias incident per 10,000 residents were Gloucester, Monmouth, Middlesex, Burlington, and Mercer. In 2018, the counties with more than one reported bias incident per 10,000 residents were Monmouth, Burlington, and Morris Counties.

The following table shows reported bias incidents per capita from 2016 to 2018, as well as the percentage change in reported bias incidents from 2016 to 2017 and 2017 to 2018.

<table>
<thead>
<tr>
<th>County</th>
<th>Reported Bias Incidents</th>
<th>Population</th>
<th>Reported Bias Incidents per 10,000 Residents</th>
<th>Percentage Change Year to Year</th>
</tr>
</thead>
<tbody>
<tr>
<td>Atlantic</td>
<td>8</td>
<td>6</td>
<td>9</td>
<td>266,523</td>
</tr>
<tr>
<td>Bergen</td>
<td>18</td>
<td>61</td>
<td>62</td>
<td>933,080</td>
</tr>
<tr>
<td>Burlington</td>
<td>24</td>
<td>55</td>
<td>55</td>
<td>445,563</td>
</tr>
<tr>
<td>Camden</td>
<td>8</td>
<td>11</td>
<td>17</td>
<td>506,832</td>
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<td>Cape May</td>
<td>1</td>
<td>5</td>
<td>2</td>
<td>93,141</td>
</tr>
<tr>
<td>Cumberland</td>
<td>6</td>
<td>10</td>
<td>14</td>
<td>152,025</td>
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<td>Essex</td>
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<td>23</td>
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<td>Gloucester</td>
<td>34</td>
<td>37</td>
<td>26</td>
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<td>Hudson</td>
<td>13</td>
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<td>Mercer</td>
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<td>38</td>
<td>21</td>
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<td>80</td>
<td>101</td>
<td>75</td>
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<td>Passaic</td>
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<td>Salem</td>
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<td>Union</td>
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<td>Warren</td>
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<td>Statewide</td>
<td>417</td>
<td>549</td>
<td>569</td>
<td>8,890,526</td>
</tr>
</tbody>
</table>

*For summary purposes, population figures are the average population from 2016 to 2018. The bias incidents per 10,000 residents figures are calculated based on the population data for each individual year.
The following two maps show reported bias incidents per 10,000 residents for all 21 New Jersey counties in 2017 and 2018.
The following two maps show the percentage change in reported bias incidents per capita in all 21 counties from 2016 to 2017 and 2017 to 2018. Dark orange indicates an increase of more than 100%.
E. Arrests

From 2006 to 2018, New Jersey law enforcement made 1,278 arrests resulting from bias incidents. Of those arrests, 857 (67.1%) of the perpetrators were adults, and the remainder were juveniles. The following chart shows total reported bias incidents and arrests from 2006 to 2018.
III. Comparison to National Trends

The rise in bias incidents in New Jersey since 2016 is consistent with nationwide trends. According to FBI data, 7,175 hate crimes were reported in the United States in 2017. This was an increase of 17% nationwide from the prior year. It was also the third consecutive year with an increase, and the single biggest spike since the surge of incidents targeting Muslims after September 11th.

The following chart shows FBI statistics on the number of reported hate crimes nationwide from 2000 to 2017.

13. This analysis is based on a review of the FBI’s annual Hate Crime Statistics publications from each of the years 2000-2017, which can be accessed at https://www.fbi.gov/services/cjis/ucr/publications#Hate-Crime%20Statistics.
14. This chart is based on a review of the FBI’s annual Hate Crime Statistics publications from each of the years 2000-2017, which can be accessed at https://www.fbi.gov/services/cjis/ucr/publications#Hate-Crime%20Statistics.
The national data also shows that the most common motivations for bias incidents were similar to those in New Jersey: race, ethnicity, ancestry (59.6%) followed by religion (20.6%), and then sexual orientation (15.8%).

The FBI’s data for New Jersey also shows a jump in bias crimes. According to the most recent FBI data, New Jersey experienced a 76% jump in bias crimes from 2016 to 2017, from 282 to 495. This was the largest reported increase in the FBI’s data for New Jersey in more than a decade.

The following chart shows FBI statistics on the number of reported hate crimes in New Jersey from 2000 to 2017.

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16. The FBI data includes suspected or confirmed hate crimes that are reported by state and local law enforcement to the FBI’s Uniform Crime Reporting program. See Hate Crime Statistics, 2017, supra note 11. The FBI and the New Jersey State Police aggregate the data differently; these differences are the cause of the differences in the total number of bias incidents between the two data sets.

17. This chart is based on a review of the state-specific data included in the FBI’s annual Hate Crime Statistics publications from each of the years 2000-2017, which can be accessed at https://www.fbi.gov/services/cjis/ucr/publications#Hate-Crime%20Statistics.
IV. Potential Causes of the Rise in Reported Bias Incidents

As noted above, it is critical to recognize that an increase in reported bias incidents can be caused by multiple factors. As an initial matter, it is difficult to pinpoint precisely how much of the increase in reported bias incidents reflects an increase in the total number of bias incidents, and how much is caused by an increase in the frequency with which those bias incidents are reported to law enforcement. Attorney General Grewal and other law enforcement leaders have highlighted the importance of reporting bias incidents,18 and New Jersey has continued to make improvements to its bias reporting systems.19 It is therefore possible that at least a portion of the increase in reported bias incidents in recent years can be attributed to a greater number of bias incidents being reported to law enforcement. Nonetheless, it is unlikely that the entire increase can be attributed to improvements in reporting, as the recent rise in reported bias incidents in New Jersey is consistent with a nationwide trend which cannot be explained solely by such improvements.

Scholars and experts have suggested several factors they believe are connected to the rise in bias incidents: social media, political rhetoric, and the rise in the number of hate groups. As for social media, psychologists have found that people, including perpetrators of hate crimes, tend to conform to perceived

19. ATTORNEY GENERAL’S BIAS INCIDENT INVESTIGATION STANDARDS, supra note 3.
social norms and act in ways that they believe will be socially acceptable. However, instead of looking to their real-world communities for social cues, people are increasingly seeking affirmation of their personal beliefs through technology, especially on social media. But social media posts do not accurately reflect the full spectrum of societal views. As just one example, Facebook uses an algorithm to determine what kind of content most engages users and then proliferates that content. Studies suggest that “[p]osts that tap into negative, primal emotions like anger or fear” perform best in user engagement, and thus are proliferated by the Facebook algorithm. Facebook’s algorithm can thus elevate “superposters” with exaggerated worldviews, including when it comes to hate and bias.

Outside forces have also begun to use social media’s targeted ads to stir up hate and divisiveness online. A report published by the Center for the Study of Hate and Extremism at California State University, San Bernardino, found a strong correlation between racially divisive ads posted by the Russia-based Internet Research Agency on social media platforms during and after the 2016 election.

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22. Id.
campaign and reported hate crimes in America’s ten largest cities during that time period. More than half of the Russia-based Internet Research Agency’s 3,500 ads explicitly referenced race, accounting for twenty-five million ad impressions. And the Center for the Study of Hate and Extremism at California State University, San Bernardino, noted that during certain periods of increased Russian Facebook ads, hate crimes generally rose and “rose most dramatically in specific subcategories referenced in the Russian ads.”

As to political forces, hate crimes may be more likely during times of political and social change. And research suggests that extreme political rhetoric, which tends to be amplified during times of political and social change and polarization, may contribute to an increase in hate crimes. For example, another study by the Center for the Study of Hate and Extremism compared President George W. Bush’s speech six days after the September 11th attacks declaring that “Islam is peace,” with then-candidate Donald Trump’s call for a Muslim ban five days after the San Bernardino attack in 2015. The study found that “anti-Muslim hate crimes dropped dramatically across the country” after President Bush’s statements of tolerance, as compared to the spike in hate crimes immediately following September 11th, while such crimes


26. The Psychology of Hate Crimes, Am. Psychol. Ass’n, https://www.apa.org/advocacy/interpersonal-violence/hate-crimes (noting that “public and political discourse may devalue members of unfamiliar groups, and offenders may feel that their livelihood or way of life is threatened by demographic changes,” leading to “dehumanization and . . . targeted aggression” during times of political and social change).

increased from eight incidents nationwide in the five-day period immediately following the San Bernardino attack to fifteen incidents, including multiple assaults and two fire-bombings, in the five-day period following then-candidate Trump’s Muslim ban proposal. The study also noted a moderate weekly rise in Google hate searches following that proposed ban.

Social media platforms can help to amplify divisive political rhetoric. A recent report by the ADL and the Network Contagion Research Institute about Gab and certain message boards on 4chan found that “anti-Semitic slurs and content doubled on these platforms after the election of President Donald Trump.”

There was also a “dramatic surge in the expression of racism” on those platforms during that same time period. In addition, it appears that the perpetrators of several mass shootings posted hate-filled messages on Gab or 8chan immediately before committing the attacks.

And the Network Contagion Research Institute study found that derogatory terms for Jewish and Black people significantly increased on 4chan and Gab between the summer of 2016 and the fall of 2017, peaking dramatically around the time of President Trump’s inauguration in January 2017 and the Charlottesville rally in August 2017.

28. Id.; see also Trump Effect, S. POVERTY L. CTR. (Feb. 15, 2017), https://www.splcenter.org/fighting-hate/intelligence-report/2017/trump-effect (finding that 37% of the 1,094 bias incidents that the Southern Poverty Law Center documented in the first thirty-four days after the 2016 election “directly referenced either President-Elect Trump, his campaign slogans, or his infamous remarks about sexual assault”).


30. Gab and 8chan: Home to Terrorist Plots Hiding in Plain Sight, NETWORK CONTAGION RES. INST. & ADL CTR ON EXTREMISM, https://www.adl.org/resources/reports/gab-and-8chan-home-to-terrorist-plots-hiding-in-plain-sight. Gab is a Twitter-like social network “with fewer restrictions on speech” and 4chan is an “anonymous online messaging board”. Racism and Anti-Semitism Surged in Corners of the Web After Trump’s Election, Analysis Shows, WASH. POST (Sept. 6, 2018), https://www.washingtonpost.com/technology/2018/09/06/racism-anti-semitism-surged-corners-web-after-trumps-election/?utm_term=.da4b2e92131c. These platforms and 8chan, a completely unmoderated message board, have been used by neo-Nazis, white supremacists, and members of the so-called alt-right. Gab and 8chan: Home to Terrorist Plots Hiding in Plain Sight, supra.


Another factor that may help to explain the rise in hate crimes is a recent rise in hate groups. The Southern Poverty Law Center identified 1,020 hate groups in the United States in 2018, the highest number ever recorded in the two decades that the organization has been tracking this data. In fact, 2018 was the fourth straight year in which the number of hate groups grew; there has been a roughly 30% increase in the number of hate groups since 2014. There were eighteen active hate groups in New Jersey in 2018, and in January of this year, the New Jersey Office of Homeland Security and Preparedness noted an increase in reported instances of recruitment by white supremacist groups across the state, including increased propaganda distribution at colleges and universities. This rise in propaganda distribution is not limited to New Jersey; the ADL reported a 182% increase nationwide in incidents of white supremacist propaganda from 2017 to 2018.

34. Id.
V. Recommendations for Moving Forward

While it is difficult to pinpoint the precise causes of the rise in reported bias incidents, it is clear that we must all work together to stop it.

Part of this can be addressed by government. Local police must vigorously investigate, and the Office of the Attorney General and County Prosecutors must vigorously prosecute bias crimes, recognizing that an act of hate against any one of our communities is a threat to all of our communities. To ensure this occurs, in April the Attorney General announced new Bias Incident Investigation Standards, which mandate a victim- and community-centered approach by law enforcement, electronic reporting of bias incidents, greater inter-agency communication, and continuing training for members of law enforcement.\(^{37}\)

The Division on Civil Rights, which was created by the New Jersey Legislature in 1945 to “prevent and eliminate” bias, prejudice, and discrimination, also has a role to play. The New Jersey Law Against Discrimination prohibits acts of bias, discrimination and harassment in employment, housing and places of public accommodation (including schools, businesses, government buildings, public transportation, restaurants, theaters, and other places open to the public), and some incidents reported to police as bias incidents or bias crimes may violate the Law Against Discrimination even if they do not rise to the level of a criminal offense.

\(^{37}\) Attorney General’s Bias Incident Investigation Standards, supra note 3.
Government must also be proactive in working to bring communities together to prevent acts of bias and prejudice. As earlier noted, in late 2018 and early 2019, the Division of Criminal Justice, County Prosecutors, local police, New Jersey State Police, the Office of Homeland Security and Preparedness, and the Division on Civil Rights hosted events to raise awareness around bias incidents and bring communities together in nearly every county across the State. Many included community leaders, non-profit organizations, advocates and other stakeholders to share their experiences and make recommendations for the future. And we are currently working together with communities to begin having the difficult conversations necessary to break down barriers, create connections, and foster mutual respect.

These community conversations are critically important because government and law enforcement cannot do this alone. We need to commit to working together to address hate and prejudice. We must call out hateful comments from our leaders whenever we hear them. We must push back against anyone who accepts hate, anger, and division as a normal part of our political discourse.

Faith leaders must teach that all humans are entitled to dignity and respect and that we must love our neighbors as ourselves. Community groups must organize events to bring people together to share their stories. Parents and teachers must teach children to recognize the humanity in others, and to recognize that the ties that bind us together are stronger than those that would tear us apart. And students must refuse to bully others and must instead stand up for their peers.
In his 1994 autobiography, *Long Walk to Freedom*, Nelson Mandela wrote: “No one is born hating another person because of the color of his skin, or his background, or his religion. People must learn to hate, and if they can learn to hate, they can be taught to love, for love comes more naturally to the human heart than its opposite.”

On the Friday after the massacre at two mosques in Christchurch, New Zealand in March, 2019, women and girls across the country wore headscarves in a remarkable display of solidarity with their Muslim sisters. One of the organizers of the campaign, Headscarf for Harmony, explained that the purpose of the campaign was to “change the rhetoric in our countries, to move towards each other, with gentle gestures and heartfelt kindness, to create the space to hear each other’s stories, to discover our similarities, build relationship[s], make our streets safe for each other and deliberately and determinedly choose to live in harmony.” We must all work to do just that, and we hope that this report helps to start us down that path.\(^{38}\)

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- Weapon Offense; Illegal Activities: 0
- Sex Offenses (Except Rape): 0
- Terroristic Threats: 23
- Trespass: 0
- Disorderly Conduct: 11
- Harassment: 276
- Desecration of Venerated Objects: 38
- All Other Bias Incidents: 549
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# Bias Incident Report 2017-2018

## Bias Incident Summary

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## Bias Incident Report 2017-2018

### Type of Bias

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<th>Description of Incident</th>
<th>Place of Occurrence</th>
<th>Relation of Victim to Offender</th>
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<td>Swastika</td>
<td>Air/Bus/Train Terminal</td>
<td>Acquaintance 57</td>
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<td>Cross Burning</td>
<td>Business Establishment</td>
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<td>Graffiti</td>
<td>Church/Synagogue/Temple</td>
<td>Employee 6</td>
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<tr>
<td>Letters</td>
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<td>Telephone</td>
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### Type of Bias

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<td>2 Bisexual</td>
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Bias Incident Report 2017-2018
## VICTIM / OFFENDER CHARACTERISTICS 2017

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<td>59</td>
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<td>18 to 20</td>
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<td>21 to 25</td>
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<td>13</td>
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<td>31 to 35</td>
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<td>36 to 40</td>
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<td>41 to 45</td>
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BIAS INCIDENTS BY DAY OF WEEK
2016 / 2017

--- Bias Incident Summary ---

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BIAS INCIDENTS BY MONTH
2016 / 2017

- June: 59 (2017), 26 (2016)
## DEMOGRAPHIC DATA

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<th>POPULATION</th>
<th>AREA IN SQ MILES</th>
<th>DENSITY PER SQ MILE</th>
<th>CHARACTER</th>
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**ATLANTIC COUNTY TOTAL** 2017 | 8 | 269,918 | 567 | 476.1 |

**BERGEN COUNTY**

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<th>POPULATION</th>
<th>AREA IN SQ MILES</th>
<th>DENSITY PER SQ MILE</th>
<th>CHARACTER</th>
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**NOTE:** The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.
## DEMOGRAPHIC DATA

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<thead>
<tr>
<th>MUNICIPALITY</th>
<th>YEAR</th>
<th>BIAS CRIME</th>
<th>POPULATION</th>
<th>AREA IN SQ. MILES</th>
<th>DENSITY PER SQ. MILE</th>
<th>CHARACTER</th>
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NOTE: The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.
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### ESSEX COUNTY

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## Bias Incident Report 2017-2018

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**NOTE:** The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.
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NOTE: The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.
### Bias Incident Summary

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**NOTE:** The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.
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### Note

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**NOTE:** The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.
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NOTE: The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.
Appendix B
## Bias Incident Offenses by County: 2017 / 2018

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**2017 / 2018 Bias Incident Summary**
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--- Bias Incident Summary ---
## BIAS INCIDENT REPORT 2017-2018

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**TOTAL** 569

--- Bias Incident Summary ---

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**TOTAL** 267
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BIAS INCIDENTS BY DAY OF WEEK
2017 / 2018

--- Bias Incident Summary ---

BIAS INCIDENTS BY DAY OF WEEK
2017 / 2018

- SUNDAY
- MONDAY
- TUESDAY
- WEDNESDAY
- THURSDAY
- FRIDAY
- SATURDAY

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BIAS INCIDENTS BY MONTH
2017 / 2018

- January 2018: 37, 2017: 27
- February 2018: 52, 2017: 52
- March 2018: 45, 2017: 61
- April 2018: 49, 2017: 29
- May 2018: 43, 2017: 42
- June 2018: 59, 2017: 40
- July 2018: 41, 2017: 37
- August 2018: 41, 2017: 27
- October 2018: 64, 2017: 68
- November 2018: 71, 2017: 57
- December 2018: 56, 2017: 31
### NEW JERSEY MUNICIPAL & COUNTY BIAS OFFENSES

**DEMOGRAPHIC DATA**

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### BURLINGTON COUNTY

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## NEW JERSEY MUNICIPAL & COUNTY BIAS OFFENSES

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NOTE: The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.
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NOTE: The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.
## NEW JERSEY MUNICIPAL & COUNTY BIAS OFFENSES

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NOTE: The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.

Bias Incident Summary

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NOTE: The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.
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**MIDDLESEX COUNTY TOTAL**

|                  | 2018 | 75          | 842,798    | 311               | 2710               |

**NOTE:** The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.
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### NEW JERSEY MUNICIPAL & COUNTY BIAS OFFENSES

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NOTE: The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.
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NOTE: The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.
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## SUSSEX COUNTY

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--- Bias Incident Summary ---

NEW JERSEY MUNICIPAL & COUNTY BIAS OFFENSES

NOTE: The New Jersey State Police UCR Unit relies on the individual reporting agencies for accuracy of the reported data.
### DEMOGRAPHIC DATA

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