This report was prepared by the Law and Public Safety Section of the Office of Legislative Services under the direction of the Legislative Budget and Finance Officer. The primary author was Kristin A. Brunner.

Questions or comments may be directed to the OLS Law and Public Safety Section (609-984-0231) or the Legislative Budget and Finance Office (609-292-8030).
DEPARTMENT OF LAW AND PUBLIC SAFETY

Fiscal Summary ($000)

<table>
<thead>
<tr>
<th></th>
<th>Expended FY 2006</th>
<th>Adjusted Appropriation FY 2007</th>
<th>Recommended FY 2008</th>
<th>Percent Change 2007-08</th>
</tr>
</thead>
<tbody>
<tr>
<td>State Budgeted</td>
<td>$699,535</td>
<td>$614,657</td>
<td>$609,779</td>
<td>(.8%)</td>
</tr>
<tr>
<td>Federal Funds</td>
<td>$131,977</td>
<td>$160,887</td>
<td>$155,161</td>
<td>(3.6%)</td>
</tr>
<tr>
<td>Other</td>
<td>$210,374</td>
<td>$274,572</td>
<td>$307,873</td>
<td>12.1%</td>
</tr>
<tr>
<td>Grand Total</td>
<td>$1,041,886</td>
<td>$1,050,116</td>
<td>$1,072,813</td>
<td>2.2%</td>
</tr>
</tbody>
</table>

Personnel Summary - Positions By Funding Source

<table>
<thead>
<tr>
<th></th>
<th>Actual FY 2006</th>
<th>Revised FY 2007</th>
<th>Funded FY 2008</th>
<th>Percent Change 2007-08</th>
</tr>
</thead>
<tbody>
<tr>
<td>State</td>
<td>6,606</td>
<td>6,403</td>
<td>6,549</td>
<td>2.3%</td>
</tr>
<tr>
<td>Federal</td>
<td>262</td>
<td>249</td>
<td>259</td>
<td>4.0%</td>
</tr>
<tr>
<td>Other</td>
<td>3,130</td>
<td>2,989</td>
<td>3,054</td>
<td>2.2%</td>
</tr>
<tr>
<td>Total Positions</td>
<td>9,998</td>
<td>9,641</td>
<td>9,862</td>
<td>2.3%</td>
</tr>
</tbody>
</table>

FY 2006 (as of December) and revised FY 2007 (as of September) personnel data reflect actual payroll counts. FY 2008 data reflect the number of positions funded.

Key Points

The Governor proposes a total State appropriation of $609.8 million in FY 2008 for the Department of Law and Public Safety, a decrease of $4.9 million, or .8 percent, from the FY 2007 adjusted appropriation of $614.7 million. The summary detail of changes is included in the Fiscal and Personnel Section of this analysis.
Key Points (Cont'd)

Law Enforcement

Division of State Police

- The recommended FY 2008 Direct State Services appropriation to the Division of State Police is $291.6 million, a decrease of $8.9 million (3 percent) from the FY2007 adjusted appropriation of $300.5 million. The decrease results from reductions comprising completion of various equipment purchases through the line of credit program (-$5.4 million) and a shift of funding for the MedEvac program to off-budget resources (-$3.8 million). In addition, appropriations of “All Other Funds” for the Division of State Police are recommended to increase by $34.0 million, or 25 percent, to $168.3 million. No appropriations for Capital Construction are recommended, as was the case in the FY 2007 budget.

- The budget appropriates to the Division of State Police all motor vehicle registration surcharge revenue dedicated to the division by law, including surcharge increases effected by P.L. 2005, c.311. In FY 2007, revenue from those surcharges increases was not appropriated to the division in accordance with statute. Reflected in “All Other Funds,” these revenues are dedicated by law to support the Emergency Medical Services Helicopter Response Program, MedEvac ($3.00 surcharge per registration/$12.00 per new car registration, less a portion allocated to the Department of Health and Senior Services to defray its costs under the program) and training for new State Police Recruits ($1.00 surcharge per registration/$4.00 per new car registration). The estimated revenue from each $1.00 surcharge is $8.459 million. It appears that the budget overestimates the amount of surcharge revenue available for allocation to the Division of State Police in FY 2008.

- Surcharge revenue estimated at $25.647 million is allocated to support operation, personnel, maintenance, and the purchase of helicopters to upgrade the existing aging fleet. Additionally, $1.837 million of this funding will also provide an initial payment on a three year line of credit for 250 new State Police vehicles, a use which is not consistent with statutory dedication of these revenues.

- The budget further provides estimated surcharge revenue of $8.549 million, consistent with P.L. 2005, c.311, for the recruiting and training of State Police to offset potential attrition. By April of 2008, 291 State Police troopers are eligible to retire with 25 years or more years of service. This is an increase of $5.8 million above the $2.7 million included in the FY 2007 budget for State Police recruit classes. This funding would provide for the training of over 200 new recruits.

Division of Criminal Justice

- The FY 2008 budget provides $850,000 for Operation CeaseFire, a community-based response to gun violence. This increase of $100,000, a reallocation of funding from Project Phoenix, will support continued anti-gang and anti-gun efforts in targeted neighborhoods.

- The Governor recommends a $1.5 million grant appropriation for Violence Against Women, an increase of $500,000 over FY 2007 funding of $1 million. This supplement to federal funding is intended to increase the number of grants awarded to agencies serving domestic violence survivors.
Key Points (Cont'd)

- The Governor recommends funding of $150,000 for Project Phoenix, an anti-gang education program, which is a joint project of the Juvenile Justice Commission and the Department of Education. This decrease of $100,000 below the FY 2007 appropriation results from reallocating funds to Operation CeaseFire. This funding continues programming to reach children in high-risk school districts.

Special Law Enforcement Activities

- The recommended FY 2008 State appropriation for special law enforcement activities is $18.8 million, a $2.5 million increase from the $16.3 million FY 2007 adjusted appropriation. The increase is primarily due to increased State Aid to reimburse localities for extended polling hours ($3.5 million) resulting from the addition of a separate 2008 Presidential primary election (P.L. 2007, c.61), and the discontinuation of the FY 2007 supplemental appropriation for Fair and Clean Elections ($925,000).

Juvenile Services

Juvenile Justice Commission

- The Governor recommends an appropriation of $127.3 million, an increase of $4.6 million, from the FY 2007 adjusted appropriation of $122.7 million.

- The Governor's FY 2008 budget recommends $4 million for the Juvenile Detention Alternative Initiative (JDAI). According to the Budget in Brief, the JDAI will reduce the number of youth inappropriately held in secure detention without diminishing public safety and improve conditions in secure detention.

- The Juvenile Justice Commission intends to disband the Life Skills and Leadership Academy program believing that it is no longer cost effective. The FY 2007 appropriation of $3.7 million is recommended to be eliminated and utilized to strengthen other programs. The 50 juvenile placements previously at the academy are reallocated to Project U.S.E. (Urban, Suburban Environments). As a result, Alternatives to Juvenile Incarceration Programs is recommended to increase by $678,000 above the FY 2007 adjusted appropriation of $2.67 million.

- The budget provides $3.8 million for capital construction projects: $2.8 million for a sewer plant upgrade at Jamesburg Training School for Boys; $500,000 for fire health and safety projects; and $500,000 for other repairs.

Central Planning, Direction and Management

Office of Homeland Security and Preparedness

- The Office of Homeland Security and Preparedness is in its first year as an established office in but not of the Department of Law and Public Safety. The Governor's 2008 budget recommends continued funding of $3.25 million for the office, of which $600,000 is for the
Key Points (Cont’d)

Domestic Security Preparedness Task Force. A continued off-budget ("All Other Funds") appropriation of $7.2 million is also recommended from vehicle rental surcharges.

- The budget recommends continued State Aid of $15 million for Capital for Homeland Security Critical Infrastructure. This funding was initiated in FY 2007 to meet regional, county-wide, and Statewide homeland security needs, such as interoperable communications, tools for intelligence sharing, and enhanced infrastructure protection. Recommended budget language provides that this funding may be reallocated to other departments as needed.

- A continued appropriation of $3.5 million is recommended for increased operating costs associated with the new emergency operations center which opened in the Fall of 2006.

Administration and Support Services

- A reduction in funding of $570,000 is recommended for the Fiscal Integrity Unit/Office of Government Integrity. The reduction reflects savings from staff reduction and management efficiencies, in part relating to a reorganization of Criminal Justice administrative units announced in January 2007. The Office of Governmental Integrity has been integrated into the Division of Criminal Justice to focus on School Construction Corporation matters.

- The Governor’s 2008 budget recommends the elimination of the Smart Growth Enforcement program, a savings of $250,000. This program was initiated in FY 2004 to assist New Jersey communities facing development-related litigation.

General Government Services

Division of Law

- The budget recommends an appropriation of $16 million for legal services from the Division of Law, a decrease of $1 million from the FY 2007 adjusted appropriation. An increase of $2.049 million in reimbursements for legal services from client agencies is expected, to $59.089 million from $57.84 million, offsetting the decrease.

Protection of Citizen’s Rights

- State budgeted appropriations of $40.3 million are recommended for this component of the department’s budget, a decrease of $1.6 million from the FY 2007 adjusted appropriation of $41.9 million. About $1 million of the reduction is recommended for the Division of Consumer Affairs, which can offset the reduction with fees and unexpended prior year balances. The Violent Crimes Compensation Board is recommended for a $400,000 reduction, anticipating the conversion of the board from paid to unpaid status.

Background Papers

State Police Recruiting

p. 30
### Fiscal and Personnel Summary

#### AGENCY FUNDING BY SOURCE OF FUNDS ($000)

<table>
<thead>
<tr>
<th></th>
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<tbody>
<tr>
<td><strong>General Fund</strong></td>
<td></td>
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<tr>
<td>Direct State Services</td>
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<td>$522,967</td>
<td>$506,805</td>
<td>(17.5%)</td>
<td>(3.1%)</td>
</tr>
<tr>
<td>Grants-In-Aid</td>
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<td>$22,469</td>
<td>$27,938</td>
<td>31.8%</td>
<td>24.3%</td>
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<tr>
<td>State Aid</td>
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<td>$23,030</td>
<td>$26,545</td>
<td>99.3%</td>
<td>15.3%</td>
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<tr>
<td>Capital Construction</td>
<td>$6,823</td>
<td>$1,500</td>
<td>$3,800</td>
<td>(44.3%)</td>
<td>153.3%</td>
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<tr>
<td>Debt Service</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>0.0%</td>
<td>0.0%</td>
</tr>
<tr>
<td><strong>Sub-Total</strong></td>
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<td>$569,966</td>
<td>$565,088</td>
<td>(13.8%)</td>
<td>(0.9%)</td>
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<tr>
<td><strong>Property Tax Relief Fund</strong></td>
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<td></td>
<td></td>
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</tr>
<tr>
<td>Direct State Services</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>0.0%</td>
<td>0.0%</td>
</tr>
<tr>
<td>Grants-In-Aid</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>0.0%</td>
<td>0.0%</td>
</tr>
<tr>
<td>State Aid</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>0.0%</td>
<td>0.0%</td>
</tr>
<tr>
<td>Gubernatorial Elections Fund</td>
<td>$1,788</td>
<td>$0</td>
<td>$0</td>
<td>(100.0%)</td>
<td>0.0%</td>
</tr>
<tr>
<td><strong>Sub-Total</strong></td>
<td>$1,788</td>
<td>$0</td>
<td>$0</td>
<td>(100.0%)</td>
<td>0.0%</td>
</tr>
<tr>
<td><strong>Casino Revenue Fund</strong></td>
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<td>$92</td>
<td>$92</td>
<td>0.0%</td>
<td>0.0%</td>
</tr>
<tr>
<td><strong>Casino Control Fund</strong></td>
<td>$42,346</td>
<td>$44,599</td>
<td>$44,599</td>
<td>5.3%</td>
<td>0.0%</td>
</tr>
<tr>
<td><strong>State Total</strong></td>
<td>$699,535</td>
<td>$614,657</td>
<td>$609,779</td>
<td>(12.8%)</td>
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<td>$155,161</td>
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<td>(3.6%)</td>
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<td><strong>Other Funds</strong></td>
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<td>$274,572</td>
<td>$307,873</td>
<td>46.3%</td>
<td>12.1%</td>
</tr>
<tr>
<td><strong>Grand Total</strong></td>
<td>$1,041,886</td>
<td>$1,050,116</td>
<td>$1,072,813</td>
<td>3.0%</td>
<td>2.2%</td>
</tr>
</tbody>
</table>

#### PERSONNEL SUMMARY - POSITIONS BY FUNDING SOURCE

<table>
<thead>
<tr>
<th></th>
<th>Actual FY 2006</th>
<th>Revised FY 2007</th>
<th>Funded FY 2008</th>
<th>Percent Change 2006-08</th>
<th>Percent Change 2007-08</th>
</tr>
</thead>
<tbody>
<tr>
<td>State</td>
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<td>6,403</td>
<td>6,549</td>
<td>(0.9%)</td>
<td>2.3%</td>
</tr>
<tr>
<td>Federal</td>
<td>262</td>
<td>249</td>
<td>259</td>
<td>(1.1%)</td>
<td>4.0%</td>
</tr>
<tr>
<td>All Other</td>
<td>3,130</td>
<td>2,989</td>
<td>3,054</td>
<td>(2.4%)</td>
<td>2.2%</td>
</tr>
<tr>
<td><strong>Total Positions</strong></td>
<td>9,998</td>
<td>9,641</td>
<td>9,862</td>
<td>(1.4%)</td>
<td>2.3%</td>
</tr>
</tbody>
</table>

FY 2006 (as of December) and revised FY 2007 (as of September) personnel data reflect actual payroll counts. FY 2008 data reflect the number of positions funded.

#### AFFIRMATIVE ACTION DATA

| Total Minority Percent | 27.6% | 27.7% | 27.7% | —     | —     |
## Significant Changes/New Programs ($000)

<table>
<thead>
<tr>
<th>Budget Item</th>
<th>Adj. Approp. FY 2007</th>
<th>Recomm. FY 2008</th>
<th>Dollar Change</th>
<th>Percent Change</th>
<th>Budget Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>LAW ENFORCEMENT</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Direct State Services</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Purchase and Maintenance of MedEvac and Law Enforcement Helicopters</td>
<td>$3,768</td>
<td>0</td>
<td>($3,768)</td>
<td>(100.0%)</td>
<td>D-286</td>
</tr>
</tbody>
</table>

FY 2007 funding for this account was intended for MedEvac helicopter acquisition. The elimination of this appropriation is due to the availability of dedicated off budget ("All Other Funds") revenues in FY 2008 from increased motor vehicle registration surcharges (P.L.2005, c.311). In FY 2007, this new surcharge revenue, equivalent to $2 per annual registration/$8 per new car registration, was used primarily to support general State purposes, despite statutory dedication for the MedEvac program and State Police recruit classes.

The FY 2008 budget allocates this surcharge revenue largely in accordance with the statute (the Budget in Brief indicates that some unspecified portion of this revenue is to fund State Police vehicle purchases unrelated to the MedEvac program), and estimates that revenue from each $1.00 surcharge will generate $8.549 million. The New Jersey Emergency Medical Service Helicopter Response Program Fund would thus receive $25.647 million (from the $1 surcharge already in place prior to enactment of P.L. 2005, c.311 and from the $2 surcharge increase). It appears that the budget overestimates the amount of surcharge revenue available for allocation to the Division of State Police in FY 2008.

| State Police DNA Laboratory Enhancement | $1,800 | $1,150 | ($650) | (36.1%) | D-286 |

This recommended reduction results from reallocation of a portion of the department’s management efficiency savings to the Division of State Police salary account. Dedicated funding is also available to support this program, and this program will continue at its current level of operation.

| State Police Forensic and Communication Equipment/Hamilton Facilities | $3,804 | $3,674 | ($130) | (3.4%) | D-286 |

The reduction in the Governor’s recommended budget reflects a completed line of credit for necessary equipment purchased for use at the Hamilton Lab Facility.
Significant Changes/New Programs ($000) (Cont’d)

<table>
<thead>
<tr>
<th>Budget Item</th>
<th>Adj. Approp. FY 2007</th>
<th>Recomm. FY 2008</th>
<th>Dollar Change</th>
<th>Percent Change</th>
<th>Budget Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>State Police Federal Monitor</td>
<td>$500</td>
<td>$400</td>
<td>($100)</td>
<td>(20.0%)</td>
<td>D-286</td>
</tr>
</tbody>
</table>

This recommended reduction also results from reallocation of a portion of the department’s management efficiency savings to the Division of State Police salary account. The State Police Federal Monitor account was established to revise and oversee State Police procedures for consent decree compliance.

| Project Phoenix          | $250                 | $150            | ($100)        | (40.0%)        | D-286       |

The Governor’s FY 2008 budget recommends funding of $150,000, a $100,000 decrease from FY 2007, for Project Phoenix, an anti-gang education program which is a joint project of the Juvenile Justice Commission and the Department of Education developed with federal funds. The program focuses on both high-risk, court-involved youth to prevent return to gang involvement, and middle school children most vulnerable to gang recruitment to prevent their becoming involved in gang activity. This program’s funding was shifted from the Juvenile Justice Commission to the Division of Criminal Justice. The reduction of $100,000 from FY 2007 Project Phoenix appropriation was reallocated to increase appropriations for Operation CeaseFire.

| Consent Decree Vehicles | $8,216               | $5,200          | ($3,016)      | (36.7%)        | D-287       |

This account funds acquisition, either on a gradual payment plan or through line of credit financing, of specially equipped State Police vehicles. The reduction reflects conclusion of installment payments on previously purchased vehicles. The remaining $5.2 million supports funding for line of credit payments on vehicles already purchased. According to the Budget in Brief, the department plans to use $1.837 million of the anticipated motor vehicle registration surcharge revenue to adequately fund its vehicular needs in FY 2008.

| State Police Recruit Training Class | $2,700              | $0              | ($2,700)      | (100.0%)       | D-287       |

The budget eliminates $2.7 million in on-budget funding for the training of new State Police recruits, to be replaced by off-budget (“All Other Funds”) resources from dedicated motor vehicle registration surcharges. P.L.2005, c.311 added a $1.00 surcharge to motor vehicle registrations and dedicated the revenues to funding State Police recruit classes. In FY 2007, this revenue was largely diverted to other purposes. The FY 2008 budget estimates that each $1.00 of increased surcharge will generate revenue of $8.549 million. The State Police would thus receive this amount toward the training of new recruits, consistent with the statute. The cost for each recruit is estimated at $31,500. It appears that the budget overestimates the amount of surcharge revenue available for allocation to the Division of State Police in FY 2008.
# Significant Changes/New Programs ($000) (Cont’d)

<table>
<thead>
<tr>
<th>Budget Item</th>
<th>Adj. Approp. FY 2007</th>
<th>Recomm. FY 2008</th>
<th>Dollar Change</th>
<th>Percent Change</th>
<th>Budget Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>State Police Radio Upgrade</td>
<td>$2,000</td>
<td>$1,552</td>
<td>($448)</td>
<td>(22.4%)</td>
<td>D-287</td>
</tr>
</tbody>
</table>

The reduction of $448,000 in the Governor’s recommended budget reflects completed line of credit payments for necessary equipment purchased for the State Police Radio Upgrade program.

| State Police Enhanced Systems and Procedures | $2,800               | $1,900          | ($900)        | (32.1%)        | D-287       |

This recommended reduction results from reallocation of a portion of the department’s management efficiency savings to the Division of State Police salary account. The Enhanced Systems and Procedures account was established to focus resources on State Police reform and compliance with the racial profiling consent decree.

| Additions, Improvements and Equipment       | $4,449               | $2,516          | ($1,933)      | (43.4%)        | D-287       |

This reduction reflects the conclusion of line of credit installment payments related to prior Division of State Police equipment purchases.

## Grants-In-Aid

| Operation CeaseFire                        | $750                 | $850            | $100          | 13.3%          | D-287       |

The FY 2008 budget provides $850,000, an increase of $100,000 from FY 2007, for Operation CeaseFire, a community-based response to gun violence. This increase represents reallocation of resources from Project Phoenix. The program will continue anti-gang and anti-gun violence efforts in targeted communities in urban centers.

| Addressing Violence Against Women          | $1,000               | $1,500          | $500          | 50.0%          | D-287       |

This funding would continue and enhance a Governor’s FY 2007 initiative that was to result in an expansion of the number of grants awarded through federal funds. The Department of Law and Public Safety distributes grants to support domestic violence and sexual assault survivors through nonprofit agencies and other programs. These programs provide legal and medical assistance, counseling, and access to other important community programs to address domestic violence and related issues. The recommended funding level is intended to increase the number of women and families served through these grants.
## Significant Changes/New Programs ($000) (Cont'd)

<table>
<thead>
<tr>
<th>Budget Item</th>
<th>Adj. Approp. FY 2007</th>
<th>Recomm. FY 2008</th>
<th>Dollar Change</th>
<th>Percent Change</th>
<th>Budget Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Federal Funds</td>
<td></td>
<td></td>
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<td></td>
<td></td>
</tr>
<tr>
<td>State Police Operations</td>
<td>$21,669</td>
<td>$22,619</td>
<td>$950</td>
<td>4.4%</td>
<td>D-289</td>
</tr>
<tr>
<td></td>
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<tr>
<td>The budget anticipates increases in Enhanced Wireless Communications, by $125,000; DWI Prevention Training, by $500,000; Motor Carrier Safety Assistance Program, by $1.325 million; and DNA Capacity, by $500,000. These increases are offset by decreases in the Forensic Science Improvement Program, by $500,000; National Forensic Science Improvement, by $500,000; and the FEMA Pre-Mitigation Grant, by $500,000.</td>
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</tr>
<tr>
<td>Criminal Justice</td>
<td>$35,039</td>
<td>$32,617</td>
<td>$(2,422)</td>
<td>(6.9%)</td>
<td>D-289</td>
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<tr>
<td>The Division of Criminal Justice anticipates a decrease in federal funding for Justice Assistance Grants, by $2 million; Residential Treatment of Substance Abuse, by $600,000; and the Northeast Hazardous Waste Project, by $122,000. This is offset by an anticipated increase of $300,000 for Anti-Gang Initiative Grants.</td>
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<td></td>
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<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>All Other Funds</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>State Police Operations</td>
<td>$131,983</td>
<td>$166,013</td>
<td>$34,030</td>
<td>25.8%</td>
<td>D-289</td>
</tr>
<tr>
<td></td>
<td></td>
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<tr>
<td>The Governor's FY 2008 budget recommends an increase of $34.03 million in All Other Funds. The principal cause of this increase is the appropriation of $34.2 million in dedicated motor vehicle registration surcharges, including increases imposed by P.L.2005, c.311, to the Division of State Police for purposes largely consistent with statute, i.e. the MedEvac program and State Police recruit training class funding. It appears that the budget overestimates the amount of surcharge revenue available for allocation to the Division of State Police in FY 2008.</td>
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<tr>
<td>In addition, the Division of State Police anticipates increases in reimbursements from Highway Authorities by $4.062 million for State Police patrol services. These increases are offset by changes in various appropriated receipts, including a decrease of $2.7 million in the allocation of vehicle rental surcharges allocated for State Police salaries.</td>
<td></td>
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</tr>
</tbody>
</table>
## Significant Changes/New Programs ($000) (Cont'd)

<table>
<thead>
<tr>
<th>Budget Item</th>
<th>Adj. Appropri. FY 2007</th>
<th>Recomm. FY 2008</th>
<th>Dollar Change</th>
<th>Percent Change</th>
<th>Budget Page</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>SPECIAL LAW ENFORCEMENT</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Direct State Services</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Fair and Clean Elections</td>
<td>$925</td>
<td>$0</td>
<td>($925)</td>
<td>(100.0%)</td>
<td>D-293</td>
</tr>
<tr>
<td>This FY 2007 supplemental appropriation funds the administration of the FY 2007 Fair and Clean Elections Pilot Project, pursuant to P.L. 2007, c.60. No subsequent FY 2008 funding is recommended.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>State Aid</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Extended Polling Place Hours</td>
<td>$7,030</td>
<td>$10,545</td>
<td>$3,515</td>
<td>50.0%</td>
<td>D-294</td>
</tr>
<tr>
<td>The Governor’s budget recommends an increase in this State Aid appropriation in order to fund increased costs anticipated to result from establishing a separate Presidential primary election in February 2008, pursuant to P.L. 2007, c.61.</td>
<td></td>
<td></td>
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</tr>
<tr>
<td>Federal Funds</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Election Management and Coordination</td>
<td>$2,210</td>
<td>$0</td>
<td>($2,210)</td>
<td>(100.0%)</td>
<td>D-294</td>
</tr>
<tr>
<td>No additional federal funding is anticipated to implement the Help America Vote Act (HAVA).</td>
<td></td>
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</tr>
<tr>
<td><strong>DIVISION OF JUVENILE JUSTICE</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Direct State Services</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Life Skills and Leadership Academy</td>
<td>$3,717</td>
<td>$0</td>
<td>($3,717)</td>
<td>(100.0%)</td>
<td>D-303</td>
</tr>
<tr>
<td>This recommended reduction is based on the policy decision to eliminate the Life Skills and Leadership Academy program. The JJC determined that the level of security required to administer this type of program exceeded the safety and security levels required for the juvenile residents. JJC determined that the juvenile population could be better served at a lower cost through other alternative programs using contract providers. This decreases the number of secure JJC beds by 50 for a remaining total of 320 secure beds.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Significant Changes/New Programs ($000) (Cont'd)

<table>
<thead>
<tr>
<th>Budget Item</th>
<th>Adj. Approp. FY 2007</th>
<th>Recomm. FY 2008</th>
<th>Dollar Change</th>
<th>Percent Change</th>
<th>Budget Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Grants-In-Aid</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>D-298</td>
</tr>
</tbody>
</table>

Juvenile Detention Alternative Initiative

The Governor’s FY 2008 budget recommends a new $4 million Juvenile Detention Alternative Initiative (JDAI). According to the Budget in Brief, the goals of the initiative are to reduce the number of youth inappropriately held in secure detention without diminishing public safety; and to improve conditions in secure detention for those youth requiring that level of supervision. Strategies to be employed to accomplish these goals include effective admissions policies, enhancement of alternatives to secure detention, reduction of racial disparities in secure detention; and reduction in case processing delays. JDAIs are in place in five pilot counties, for which funding from the Annie E. Casey Foundation had been secured. The new funding is to be used not only for the expansion of the sites, but also to assist the current JDAI sites in continuing to adhere to the core JDAI strategies.

<table>
<thead>
<tr>
<th>Alternatives to Juvenile Incarceration Programs</th>
<th>$2,670</th>
<th>$3,348</th>
<th>$678</th>
<th>25.4%</th>
<th>D-298</th>
</tr>
</thead>
</table>

The Governor’s budget recommends an increase in funding for program alternatives to juvenile incarceration. One of the recommendations is to close the Life Skills and Leadership Academy, eliminating 50 secure beds, and to increase the contract with Project U.S.E. (Urban Suburban Environments) increasing residential and transitional beds to 50, for a total of 411. The $678,000 increase in the recommended budget is the result of the 50 bed increase.

Capital Construction

<table>
<thead>
<tr>
<th>Suicide Prevention Improvements</th>
<th>$500</th>
<th>$0</th>
<th>($500)</th>
<th>(100.0%)</th>
<th>D-299</th>
</tr>
</thead>
</table>

Although the Juvenile Justice Commission requested another appropriation of $500,000 through the capital budgeting process for continued improvement of suicide safe fixtures and furnishings for the New Jersey Training School and the Juvenile Medium Security Facility, this appropriation was not recommended in the Governor’s 2008 budget.

<table>
<thead>
<tr>
<th>Sewer Plant Improvements, Jamesburg</th>
<th>$0</th>
<th>$2,800</th>
<th>$2,800</th>
<th></th>
<th>D-299</th>
</tr>
</thead>
</table>

The Governor’s FY 2008 budget recommends this one-time capital improvement funding, following endorsement by the Commission on Capital Budgeting and Planning. The existing wastewater treatment plant was constructed more than 45 years ago. Due to the age of the plant, many of the components are in an inoperable condition or require special fabricated parts which are more expensive and create delays in a repair. Monroe Township has recently installed two new sewer lines for nearby housing developments in proximity of the Jamesburg
Significant Changes/New Programs ($000) (Cont’d)

<table>
<thead>
<tr>
<th>Budget Item</th>
<th>Adj. Approp. FY 2007</th>
<th>Recomm. FY 2008</th>
<th>Dollar Change</th>
<th>Percent Change</th>
<th>Budget Page</th>
</tr>
</thead>
</table>

Training School and capacity is still available to treat Jamesburg’s wastewater. Connection to the Monroe Township system will save future costs associated with sewage treatment at the Training School.

CENTRAL PLANNING, DIRECTION AND MANAGEMENT

Direct State Services

Fiscal Integrity Unit/Office of Government Integrity

|                      | $4,000    | $3,430    | ($570)        | (14.3%)       | D-305       |

The Governor’s budget recommendation reflects staff reductions and management efficiencies resulting from a reorganization of Criminal Justice administrative units, including the Office of Governmental Integrity.

Smart Growth Enforcement

|                      | $250      | $0        | ($250)        | (100.0%)      | D-305       |

The Governor’s FY 2008 budget recommends the elimination of funding initiated in FY 2004 to assist New Jersey communities facing development-related litigation.

Federal Funds

Administrative and Support Services

|                      | $2,000    | $1,000    | ($1,000)      | (50.0%)       | D-306       |

The FY 2008 budget anticipates a decrease of $1 million from the National Criminal History Program federal grants. This money is distributed to local law enforcement and courts to purchase information technology equipment.

GOVERNMENT DIRECTION, MANAGEMENT, AND CONTROL

Direct State Services

Salaries and Wages

|                      | $14,658   | $13,658   | ($1,000)      | (6.8%)        | D-308       |

The budget recommends a $1 million reduction in Direct State funding for Division of Law salaries. This decrease is offset by increased reimbursements from client agencies for legal services provided to them by the division.
Significant Changes/New Programs ($000) (Cont’d)

<table>
<thead>
<tr>
<th>Budget Item</th>
<th>Adj. Approp. FY 2007</th>
<th>Recomm. FY 2008</th>
<th>Dollar Change</th>
<th>Percent Change</th>
<th>Budget Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Legal Services</td>
<td>$57,840</td>
<td>$59,089</td>
<td>$1,249</td>
<td>2.2%</td>
<td>D-309</td>
</tr>
</tbody>
</table>

This budget item reflects an increase in anticipated reimbursements to the Division of Law, as the result of higher negotiated billing rates or increased case load. The Division of Law will derive about 79 percent of its operating support from reimbursements it receives for legal services provided to other State agencies.

PROTECTION OF CITIZEN’S RIGHTS

Direct State Services

| Consumer Affairs                 | $13,077               | $12,077         | ($1,000)      | (7.6%)         | D-311       |

The budget recommends a decrease in salary funding of $1 million for the Division of Consumer Affairs. The reduction is not expected to affect services since substantial carry forward balances are available.

| Victims of Crime Compensation Board | $5,585                | $5,185          | ($400)        | (7.2%)         | D-311       |

This recommended reduction in funding for the Victims of Crime Compensation Board anticipates the conversion of the board from paid to volunteer status.

| Civil Rights Case Tracking System | $100                  | $0              | ($100)        | (100.0%)       | D-312       |

The Governor’s FY 2008 budget recommends this $100,000 reduction since sufficient funds are available to complete the system.
Language Provisions

2007 Appropriations Handbook

p. B-130

Receipts derived pursuant to the New Jersey Medical Service Helicopter Response Act under section 1 of P.L. 1992, c. 87 (C.39:3-8.2) are appropriated to the Division of State Police and the Department of Health and Senior Services to defray the operating costs of the program as authorized under P.L. 1986, c. 106 (C. 26:2K-35 et seq.). The unexpended balance at the end of the preceding fiscal year, is appropriated to the special capital maintenance reserve account for capital replacement and major maintenance of helicopter equipment and any expenditures therefrom shall be subject to the approval of the Director of the Division of Budget and Accounting.

2008 Budget Recommendations

p. D-290

Receipts derived pursuant to the New Jersey Medical Service Helicopter Response Act under section 1a. of section 1 of P.L. 1992, c. 87 (C.39:3-8.2) are appropriated to the Division of State Police and the Department of Health and Senior Services to defray the operating costs of the program as authorized under P.L. 1986, c. 106 (C. 26:2K-35 et seq.). The unexpended balance at the end of the preceding fiscal year, is appropriated to the special capital maintenance reserve account for capital replacement and major maintenance of helicopter equipment and any expenditures therefrom shall be subject to the approval of the Director of the Division of Budget and Accounting. Receipts derived pursuant to the New Jersey Medical Service Helicopter Response Act under section 1c. of section 1 of P.L. 1992, c. 87 (C.39:3-8.2) are appropriated to the Division of State Police to fund the costs of new State Police recruit training classes. The unexpended balance at the end of the preceding fiscal year, is appropriated for this purpose subject to the approval of the Director of the Division of Budget and Accounting.

p. B-130

Notwithstanding any other law to the contrary, $21,000,000 of the amounts credited to the New Jersey Emergency Medical Service Helicopter Response Program Fund on or after July 1, 2006, is available to the General Fund as State revenue.

No Comparable Language.

Explanation

In FY 2007, this language served to appropriate only the original $1.00 surcharge on motor vehicle registrations dedicated by law to the MedEvac program. The increased surcharges imposed by P.L. 2005, c.311 were anticipated as General Fund revenue and thus funding was only partially appropriated to the MedEvac Program and State Police recruit classes, and largely supported other purposes, inconsistent with statutory dedication.
Language Provisions (Cont'd)

In FY 2008, this language appropriates all motor vehicle registration surcharges to the MedEvac program and State Police recruit classes, consistent with statutory dedication. It appears, however, that the budget overestimates the revenue available from these surcharges.

**2007 Appropriations Handbook**  
**p. B-131**

Receipts and available balances derived from the agency surcharge on vehicle rentals pursuant to section 54 of P.L. 2002, c.34 (C.App.A:9-78), not to exceed **[$13,855,000]** for State Police salaries related to Statewide security services, are appropriated for those purposes and shall be deposited into a dedicated account, the expenditure of which shall be subject to the approval of the Director of the Division of Budget and Accounting.

**2008 Budget Recommendations**  
**p. D-290**

Receipts and available balances derived from the agency surcharge on vehicle rentals pursuant to section 54 of P.L. 2002, c.34 (C.App.A:9-78), not to exceed **$11,155,000** for State Police salaries related to Statewide security services, are appropriated for those purposes and shall be deposited into a dedicated account, the expenditure of which shall be subject to the approval of the Director of the Division of Budget and Accounting.

**Explanation**

This language decreases the amount allocated for State Police salaries by $2.7 million from the vehicle rental surcharge. The FY 2007 amount resulted from an over estimation of available revenue and it is unlikely the State Police will receive the full authorized amount.
Language Provisions (Cont'd)

2007 Appropriations Handbook 2008 Budget Recommendations

No Comparable Language. p. D-290

Receipts and available balances derived from the surcharge on motor vehicle registrations pursuant to Section 1 of P.L. 1992, c.87 (C.39:3-8.2), not to exceed $7,000,000 for State Police salaries, are appropriated for those purposes and shall be deposited into a dedicated account, the expenditure of which shall be subject to the approval of the Director of the Division of Budget and Accounting.

Explanation

While this language seems to allocate $7 million from motor vehicle registration surcharges for State Police salaries, it appears to conflict with new language that fully allocates these surcharges for other purposes (p. D-290). This additional $7 million does not appear in the total allocated to the State Police in the “All Other Funds” section of the budget.

2007 Appropriations Handbook 2008 Budget Recommendations

p. B-131

The unexpended balances at the end of the preceding fiscal year for the Uniform Crime Report Update are appropriated subject to the approval of the Director of the Division of Budget and Accounting.

No Comparable Language.

Explanation

This language permitted the carry forward of any unexpended balance of a $70,000 supplemental appropriation (P.L. 2005, c.332) provided to implement regular reporting of criminal gang activity by local law enforcement authorities to the Attorney General. This language is not needed in FY 2008 since all the funds are expected to be spent.
Language Provisions (Cont'd)

2007 Appropriations Handbook

No Comparable Language.

2008 Budget Recommendations

p. D-290

All fees and receipts collected, pursuant to the "Security Officers Registration Act of 2004," supplementing Title 45 of the Revised Statutes and amending P.L.1939, c.369 and P.L.1971, c.342 are appropriated to offset the costs of administering this process, subject to the approval of the Director of the Division of Budget and Accounting.

Explanation

This language appropriates fees paid to the State Police Superintendent by security officers and security officer companies to support the costs of administration of licensing and registration, pursuant to P.L.2004, c.134. The statute is somewhat unclear as to the proper disposition of fees and this language clarifies their appropriate use. In FY 2008, the budget anticipates $105,000 in fee revenue.

2007 Appropriations Handbook

No Comparable Language.

2008 Budget Recommendations

D-291

The unexpended balances at the end of the preceding fiscal year in the Operation CeaseFire account are appropriated subject to the approval of the Director of the Division of Budget and Accounting.

Explanation

This language permits the carry forward of any unexpended balance of the FY 2007 appropriation of $750,000 for Operation CeaseFire, a community-based response to gun violence. The budget typically recommends this language for first-time appropriations of new programs.
Language Provisions (Cont'd)

2007 Appropriations Handbook

p. B-131

The unexpended balance at the end of the preceding fiscal year, in the Division of Criminal Justice's Community Justice Program is appropriated, subject to the approval of the Director of the Division of Budget and Accounting.

No Comparable Language.

Explanation

The FY 2007 budget language permitted the carry forward of funds which supported the Criminal Justice Cost Recovery program. This language is not needed in FY 2008 since all the funds are expected to be spent.

2007 Appropriations Handbook

p. B-132

The unexpended balance at the end of the preceding fiscal year, in the Federal Highway Safety Program–State Match account, including the accounts of the several departments is appropriated for such highway safety projects.

No Comparable Language.

Explanation

The FY 2007 budget language permitted the carry forward of funds which provided the matching funds for the Federal Highway Safety Program. This language is not needed in FY 2008 since all the funds are expected to be spent.
Language Provisions (Cont’d)

2007 Appropriations Handbook

No Comparable Language.

2008 Budget Recommendations

p. D-295

The unexpended balances at the end of the preceding fiscal year in the Fair and Clean Elections account are appropriated subject to the approval of the Director of the Division of Budget and Accounting.

Explanation

This budget language permits the carry forward of funds which support the Fair and Clean Elections account. The Election Law Enforcement Commission will incur costs to administer the Fair and Clean Election Pilot Project in both FY 2007 and FY 2008. This language allows for the full use of supplemental FY 2007 funding ($925,000) as those costs are incurred.

2007 Appropriations Handbook

No Comparable Language.

2008 Budget Recommendations

p. D-295

In addition to the amount hereinabove for Extended Polling Place Hours, there are appropriated from the General Fund such additional sums as may be required for county and municipal costs of the Presidential Primary, as certified by the Commissioner of Registration of each county, and certified by the Office of the Attorney General, subject to the approval of the Director of the Division of Budget and Accounting.

Explanation

This budget language permits additional funds to be provided from the General Fund to reimburse local governments for costs associated with extended polling place hours arising from the 2008 Presidential primary election. The recommended FY 2008 appropriation of $10.545 million for cost reimbursement for all elections is an estimate of the amount needed to comply with State mandate-State pay requirements. This language allows for full funding in the event that costs have been underestimated.
Language Provisions (Cont’d)

2007 Appropriations Handbook 2008 Budget Recommendations

p. B-138

The unexpended balances at the end of the preceding fiscal year in the Criminal Sentencing Commission account is appropriated for the same purpose, subject to the approval of the Director of the Division of Budget and Accounting.

No Comparable Language.

Explanation

This budget language permitted the carry forward of funds which supported the Criminal Sentencing Commission program. This language is not needed in FY 2008 since all the funds are expected to be spent.

2007 Appropriations Handbook 2008 Budget Recommendations

p. D-138

No Comparable Language.

The unexpended balances at the end of the preceding fiscal year in the Capital for Homeland Security Critical Infrastructure account are appropriated subject to the approval of the Director of the Division of Budget and Accounting.

Explanation

This budget language permits the carry forward of unexpended appropriations for the Capital for Homeland Security Critical Infrastructure program. The budget typically recommends this language in association with a first-time appropriation for a new program.
Language Provisions (Cont'd)

**2007 Appropriations Handbook**

p. B-138

In addition to the [**$57,839,745**](https://example.com) attributable to Reimbursements from Other Sources and the corresponding additional amount associated with employee fringe benefit costs, there are appropriated such sums as may be received or receivable from any State agency, instrumentality or public authority for direct or indirect costs of legal services furnished thereto and attributable to a change in or the addition of a client agency agreement, subject to the approval of the Director of the Division of Budget and Accounting.

**2008 Budget Recommendations**

p. D-309

In addition to the **$59,088,708** attributable to Reimbursements from Other Sources and the corresponding additional amount associated with employee fringe benefit costs, there are appropriated such sums as may be received or receivable from any State agency, instrumentality or public authority for direct or indirect costs of legal services furnished thereto and attributable to a change in or the addition of a client agency agreement, subject to the approval of the Director of the Division of Budget and Accounting.

**Explanation**

This language change reflects the FY 2008 increase in anticipated reimbursements to the Division of Law, as the result of higher negotiated billing rates or increased case load. The Governor’s budget (page D-309) estimates these reimbursements at **$59,088,708** in FY 2008, an increase of **$1.2** million. This language would also allow the division to spend any receipts received above this amount.

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**2007 Appropriations Handbook**

p. B-139

The unexpended balances at the end of the preceding fiscal year in the A-901 Fee Reimbursement account are appropriated subject to the approval of the Director of the Division of Budget and Accounting.

**2008 Budget Recommendations**

No Comparable Language.

**Explanation**

The FY 2007 budget language permitted the carry forward of funds which supported a one-time payment related to a litigation settlement. This language is not needed in FY 2008 since all the funds are expected to be spent.
Language Provisions (Cont'd)

2007 Appropriations Handbook
p. B-145
Notwithstanding the provisions of section 15 of P.L. 1985, c.405 (C.49:3-66.1) to the contrary, receipts in excess of the amount anticipated and the unexpended balances at the end of the preceding fiscal year, are appropriated to the Securities Enforcement Fund program account to offset the cost of operating this program and for use by the Department of Law and Public Safety [and of that amount, $22 million shall be transferred to the Inter-Departmental accounts to offset the cost of Social Security Tax - State], subject to the approval of the Director of the Division of Budget and Accounting.

2008 Budget Recommendations
p. D-313
Notwithstanding the provisions of section 15 of P.L. 1985, c.405 (C.49:3-66.1) to the contrary, receipts in excess of the amount anticipated and the unexpended balances at the end of the preceding fiscal year, are appropriated to the Securities Enforcement Fund program account to offset the cost of operating this program and for use by the Department of Law and Public Safety, subject to the approval of the Director of the Division of Budget and Accounting.

Explanation
The FY 2007 language reallocated $22 million in excess receipts from settlements received by the Bureau of Securities and credited to the Securities Enforcement Fund, and unexpended balances of prior settlements, to pay for the State's share of Social Security taxes. This language is discontinued in FY2008.
Language Provisions (Cont'd)

2007 Appropriations Handbook

p. B-146

Receipts derived from assessments under section 2 of P.L. 1979, c. 396 (C. 2C:43-3.1) in excess of the amount anticipated and the unexpended balance at the end of the preceding fiscal year are appropriated for payment of claims of victims of crime pursuant to P.L. 1971, c. 317 (C. 52:4B-1 et seq.) and additional Victims of Crime Compensation Board operational costs up to $1,175,000, and [[$356,000]] for the Boards Strategic IT Automation Initiative, subject to the approval of the Director of the Division of Budget and Accounting.

2008 Budget Recommendations

p. D-314

Receipts derived from assessments under section 2 of P.L. 1979, c. 396 (C. 2C:43-3.1) in excess of the amount anticipated and the unexpended balance at the end of the preceding fiscal year are appropriated for payment of claims of victims of crime pursuant to P.L. 1971, c. 317 (C. 52:4B-1 et seq.) and additional Victims of Crime Compensation Board operational costs up to $1,175,000, and $296,000 for the Boards Strategic IT Automation Initiative, subject to the approval of the Director of the Division of Budget and Accounting.

Explanation

This budget language provides an appropriation for the Victims of Crime Compensation Strategic IT Automation Initiative of $296,000, a decrease of $60,000, from $356,000 in FY 2007. The reduced amount should be adequate to continue the IT Automation Initiative.

2007 Appropriations Handbook

p. B-146

Receipts derived from licensing fees pursuant to subsection f. of N.J.S.2C:58-5 and registration fees pursuant to section 11 of P.L. 1990, c. 32 (C. 2C:58-12) and the unexpended balance at the end of the preceding fiscal year are appropriated for payment of claims for victims of crime pursuant to P.L. 1971, c. 317 (C. 52:4B-1 et seq.) and additional board operational costs, subject to the approval of the Director of the Division of Budget and Accounting.

2008 Budget Recommendations

No Comparable Language.

Explanation

This budget language permitted receipts derived from licensing fees, registration fees, and the unexpended balances from FY 2006 to be used for payment of claims for victims of crime and additional board operational costs in FY 2007. This language is not needed in FY 2008 because it duplicates provisions of general law.
Discussion Points

1a. Federal enactments and budget proposals often significantly impact State programs and fiscal resources. The Department of Law and Public Safety anticipates receiving and spending $155 million in federal funds in FY 2008, which is a decrease of $5.726 million or 3.6 percent from the previous fiscal year.

- **Question:** What specific increases or decreases in federal funding, including those received through the Office of Homeland Security and Preparedness, are anticipated in FY 2008? What specific new or revised federal mandates or matching requirements are expected? What impact will these changes have on the department’s resources and activities in FY 2008? Please provide details regarding any local impact from these changes.

1b. In FY2007, the Department of Law and Public Safety had anticipated the elimination or reduction of several federal funding programs including: Byrne Memorial Justice Assistance Grant; Residential Substance Abuse Treatment; Paul Coverdell Forensic Sciences; Juvenile Justice Title Delinquency Prevention; Juvenile Accountability Block Grant; Violence Against Women STOP Grant; and State Homeland Security Grants.

- **Question:** Did these federal funding eliminations or reductions take place and, if so, how have they affected New Jersey? Please provide details as to what changes have been made to fill in the funding gaps created by the reduction or elimination of these federal programs.

2. P.L. 2005, c. 311, approved in January 2006, increased motor vehicle registration surcharges by $3.00, from $1.00 to $4.00. As a result, the surcharge revenue dedicated to the New Jersey Emergency Medical Service Helicopter Response Program Fund increased from $1.00 to $.300, and the additional $1.00 surcharge was dedicated to funding new State Police trooper classes. At the time of enactment, the revenue from each $1.00 surcharge was estimated at about $7 million annually. The Governor’s FY 2007 Budget provided language which diverted the revenue from the entire surcharge increase to the State General Fund in order to balance the budget.

   The proposed budget estimates that revenue from each $1.00 surcharge will generate $8.549 million in FY 2008, and recommends that funding be allocated according to the statutory dedication. The New Jersey Emergency Medical Service Helicopter Response Program Fund would thus receive $25.647 million, and State Police recruit class funding would total $8.549 million. However, surcharge revenue collections as of March 23, 2007 indicate that each $1.00 surcharge will generate only $5-6 million in FY 2007.

- **Question:** In light of surcharge revenue collections to date, does the department believe that FY 2008 revenue estimates are attainable? What is the department’s FY 2008 spending plan for the New Jersey Emergency Medical Service Helicopter Response Program Fund? What components of the plan will not be implemented if surcharges generate revenue 20 percent lower than projected? Please provide an updated plan for helicopter replacement. Has the department acquired or taken steps to acquire two new helicopters in FY 2007 as planned? How many days in FY 2006 and thus far in FY 2007 was each aircraft in the fleet grounded for maintenance and repair reasons? What is the estimated annual cost of fleet maintenance for FY 2006 and FY 2007? Please provide the number of Medevac flights conducted in FY
Discussion Points (Cont’d)

2006 and FY 2007. In FY 2006, the average cost per Medevac flight was $2,700 per hour. Has that cost increased or decreased during the past year?

- **Question:** As the budget recommends $8.549 million in funding for 200 new State Police Trooper classes, will the Division of State Police be able to meet its recruiting and hiring goals? What effect will 20 percent lower surcharge revenue have on the current plan for trooper classes? Please provide a statistical breakdown by gender, race and ethnicity of the FY 2005, FY 2006 and FY 2007 trooper recruit classes. Please provide the same statistical breakdown for the State Police positions of Colonel, Major, Captain, Lieutenant, Sergeant, Trooper II and Trooper I. In the breakdown, please include gender, race and ethnicity and recent promotions.

3. The Governor’s proposed FY 2008 budget recommends continued State Aid funding of $15 million for Capital for Homeland Security Critical Infrastructure, in the newly established Office of Homeland Security and Preparedness (pg. D-306). This appropriation will provide additional funding for interoperable communications, tools for intelligence sharing, and enhanced infrastructure protection. As of March 23, 2007, about $6.1 million of the FY 2007 appropriation has been spent or committed, and of the remaining $8.9 million, $5.4 million was in ‘reserve’ status.

   In response to a discussion point on the FY2007 budget, the department noted that it was in the process of conducting a statewide vulnerability assessment, including an evaluation of homeland security equipment, infrastructure, and training needs, that would serve as a basis for allocating this funding.

- **Question:** Please provide detailed information the allocation of FY 2007 funding. What percentage of funds expended or committed to date was directed to local governments, and what percentage to State critical infrastructure projects? Why is more than half of the appropriation uncommitted thus far, and why are funds in ‘reserve’ status? Please provide an update as the statewide vulnerability assessment. How frequently does the Office of Homeland Security and Preparedness plan to update or supplement this assessment? Please provide the process, timetable, and eligibility standards by which continued funding will be allocated. Has the Office of Homeland Security and Preparedness developed a multi-year funding plan and project priority list that supports the FY 2008 budget recommendation and will guide the use of these funds and serve as a basis for future budget recommendations? If so, please provide a copy or summary of that document.

- **Question:** In FY 2007, the department was in the process of building an interoperability cost assessment for a completely new system. Please provide an update on this assessment.

4. The Department of Justice recently awarded the Port Authority of New York and New Jersey $27.1 million through the FY 2007 Port Security Grant Program. This federal funding was provided to Tier I, or highest risk status, ports. The funding will assist the port authority to continue targeting security priorities such as training, activities to mitigate the risk of improvised explosive devices, and employee credentials and access controls.

   New York-Connecticut-New Jersey share in the receipt of a $61 million Department of Justice FFY 2007 Transit Security Grant. This federal funding was provided to Tier I, or highest risk status, rail and bus transit systems. The funding will assist in targeting security priorities
which include securing underground and underwater systems, reducing the risks of improvised explosive devices and radiological, chemical and biological weapons, as well as training, exercises and public awareness campaigns.

An additional $1,532,903 is to be awarded for the ferry system between New York and New Jersey and $155,807 for the ferry system between Delaware and New Jersey.

- **Question:** Please describe how the Department of Law and Public Safety, including the Office of Homeland Security and Preparedness and the Division of State Police, are working in conjunction with the Port Authority of New York and New Jersey, and other jurisdictions, to ensure the safety of New Jersey residents. What additional State funding, if any, is being provided to secure the ports, rail, buses and ferries?

5a. New Jersey developed a Statewide plan to implement the Help America Vote Act (HAVA), including a statewide voter registration system, that was filed with the Federal Election Commission on August 15, 2003. HAVA provided federal monies to assist states in upgrading voting equipment and election procedures. HAVA requirements were expected to be implemented in this State by January 2006 to secure federal funding under that Act. Because the State did not meet the requirements, the Department of Justice has taken legal action against the State (United States vs. the State of New Jersey) for not fulfilling those requirements. The State then entered into a consent order with the federal government to comply with HAVA mandates by May 2007.

- **Question:** Please provide an update on the HAVA program in New Jersey. Please specify, by State fiscal year, the amount of federal funding received by the State to fund HAVA implementation and the uses of those funds. Please provide the same information for State appropriations. Please provide information regarding the funds provided by the department to each county, by State fiscal year and purpose, for HAVA implementation. Considering that the State made several revisions to its HAVA plan, were the funds provided through federal HAVA sufficient to implement the provisions? Does the State need to provide additional funding because of the revisions, and if so, in what amount and on what timetable?

5b. Although not mandated to do so by the HAVA plan, New Jersey is requiring that each voter be provided a voter verifiable paper audit trail by January 2008. This State imposed requirement requires modifications to relatively new voting equipment.

- **Question:** Please provide a status report of the State’s progress toward meeting this deadline, including estimated expenditures. Have other States received federal funding to add this component to their voting systems? Has New Jersey received federal for this purpose? If not, what State resources have been allocated or proposed for allocation to defray additional costs arising from this requirement?

6. The Adam Walsh Child Protection and Safety Act of 2006 is a high priority for many states. This federal legislative initiative imposes requirements on the states to protect the public, especially children, from sexual predators through a more comprehensive nationalized system of sex offender registration.

Grant funding is available for states that implement and comply with the requirements under this act, such as offender registration prior to release of incarceration and the
establishment of an internet registry. Additional grants may be available for voluntary fingerprinting programs for children, GPS monitoring of sex offenders, treatment programs for juvenile sex offenders, investigation and enforcement of sex crimes and child internet safety programs.

- **Question:** Does the department believe that revisions are needed to “Megan’s Law” to fulfill the requirements under the Adam Walsh Child Protection and Safety Act? What federal funding is the State eligible for currently and what federal funding would the State be eligible for if certain additional requirements are met? What treatment is the State providing juvenile sex offenders? Please provide the number of juvenile offenders that have been treated since FY 2000 by year, and the number of repeat offenders. What grant monies are available to enhance the State’s juvenile treatment programs?

7. Over the past years, the Governor and the Office of the Attorney General have highlighted combating the increase in gangs as one of their key priorities. The Governor’s FY2008 budget recommends funding of $1 million for two anti-gang programs, Project Phoenix ($150,000) and Operation Cease Fire ($850,000).

    Project Phoenix, an anti-gang education program which is a joint project of the Juvenile Justice Commission and the Department of Education, has been developed with the assistance of federal funds to prevent high risk court-involved youth from returning to gang involvement and middle school children from becoming involved in gang activity.

    Operation CeaseFire is a community-based response to gun violence. This program began operating in Newark, Irvington and Camden and was expanded to other areas such as Trenton, Asbury Park, Atlantic City, Elizabeth, Lakewood, New Brunswick, Paterson, Plainfield, Jersey City and Vineland.

    Additionally, the $1 million appropriation for the Safe and Secure Neighborhoods Program and $1.5 million for the Camden Initiative will continue from FY 2007.

    The Organized Crime and Gangs Unit within the Division of Criminal Justice was created in FY 2007. No funding was explicitly recommended for this unit, and the department reallocated 20 attorneys and 30 investigators within the Division of Criminal Justice to focus on this issue.

- **Question:** Please provide information on any other State related programs that the department is working with to combat the gang issue. Please describe how all the anti-gang related programs are integrated to combat gang activity. What impact has the State’s heightened emphasis on attacking gang and organized crime activities had on municipalities and how is the State measuring any progress? What other assistance, if any, is the State receiving from local governments and the federal government?

- **Question:** Please describe the first year of the Organized Crime and Gangs Unit within the Division of Criminal Justice, noting successes and failures. Please provide details of the unit’s plans for the future.

- **Question:** The Attorney General also stressed the importance of combating white color crime in FY 2007. Please describe the level of staffing and funded dedicated to this effort, noting goals achieved and yet to be achieved as a result of this increased effort.
Discussion Points (Cont’d)

8. The budget recommends increasing Grants-in-Aid funding for Addressing Violence Against Women from $1 million to $1.5 million. According to the Budget in Brief, these funds support programs that provide legal and medical assistance, counseling and links to other community supports for survivors of domestic violence.

- **Question:** Please provide a list of grantees that have been awarded grants thus far in FY 2007, together with grant amounts and the purposes for which funds will be used. To what extent did these grants leverage other funding sources? Is the recommended increase in funding the result of a needs assessment, or intended to fund some percentage of grant applications that exceeded available FY 2007 funding? What share of the FY 2008 recommended appropriation is intended to continue specific grants awarded from FY 2007 funding, and may therefore represent an ongoing funding level beyond FY 2008? To what extent did the department coordinate grant awards with the Department of Community Affairs’ allocation of grants for domestic violence shelters and other women’s programs?

9. The FY 2008 budget recommendation for Juvenile Justice Commission includes a new $4 million Juvenile Detention Alternative Initiative (JDAI). According to the Budget in Brief, the goals of the initiative are reduce the number of youth inappropriately held in secure detention without diminishing public safety; and to improve conditions in secure detention for those youth requiring that level of supervision. Strategies to be employed to accomplish these goals include effective admissions policies, enhancement of alternatives to secure detention, reduction of racial disparities in secure detention; and reduction in case processing delays. The JDAI currently is in place in five pilot counties, for which funding from the Annie E. Casey Foundation had been secured. The new funding is to expand the JDAI to ten counties.

- **Question:** Please identify the five JDAI pilot counties, the year that JDAI was established in each, and the amount of Annie E. Casey Foundation funding allocated to county in each fiscal year. Has the Foundation ceased its financial support of JDAI in New Jersey, and if not, what are its expected contributions to the state and each recipient county? Were additional state and/or county-source funds required as a condition of foundation funding, and if so, how much from each source? To what extent were community residential placements utilized as alternatives to secure detention? What was the cost per such placement compared to the cost per secure detention placement, for each county? To which counties will JDAI be expanded in FY 2008, and on what basis was these counties chosen? Will additional county-source funds required from them as a condition of state JDAI funding, and if so, how much? If expansion of JDAI occurs as planned, what State funding will be required in FY 2009 to sustain the initiative in all participating counties? To extend the program to all New Jersey counties?

10. The enacted FY 2007 budget anticipated savings from management efficiencies ($50 million), information technology efficiencies ($20 million) and procurement efficiencies ($15 million). These savings, while reflected in the Interdepartmental Accounts section of the budget, were to be obtained from executive agency budgeted appropriations, presumably in direct correlation with identified efficiency improvements.

- **Question:** What amount of the department’s original FY 2007 appropriations were reallocated to Interdepartmental Accounts as savings from management
efficiencies, information technology efficiencies and procurement efficiencies, respectively? What specific efficiencies were achieved by the department that correlate to the reallocations? What adverse impacts, if any on the output and outcomes of department programs and services resulted or will result from these funding reallocations, in the current fiscal year and as projected for FY 2008?
Background Paper: State Police Recruiting

The Governor's budget provides funding of $8.549 million to train new classes of State Police recruits in FY 2008. New recruit classes have not been scheduled at this time for FY 2008. This funding for the recruiting and training of new State Police troopers is to meet anticipated retirements and to increase the force strength.

From March 2006 to March 2007 the division lost 96 enlisted members to retirement, disability, death and/or termination. This attrition in force was offset by the July 28, 2006 graduation of 102 recruits from classes 144 and 145. As of April 2007, the enlisted staffing level was 2,987 members. Additionally, 43 new troopers are scheduled to graduate from the 146th class on July 20, 2007 and 41 from 147th class on August 24, 2007. The department projects a State Police force strength of 2,965 troopers by the close of FY 2008, suggesting the anticipated loss of 106 current troopers over the next 14 months. With the anticipated revenue of $8.549 million, at $31,500 per recruit, the department anticipates recruiting and training at least 200 additional troopers.

By April 2008, over 291 troopers will be eligible to retire, having completed 25 years of service.

The FY 2008 budget continues efforts to fund and schedule recruit classes sufficient to offset projected attrition rates and increase force strength.

State Police Trooper Positions

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* Reflects the department's force strength as of March 2007.
**Reflects the current force factoring an attrition rate of 106 and the graduation of 84 new troopers. FY 2008 classes are not included as they are not currently scheduled.
OFFICE OF LEGISLATIVE SERVICES

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Individuals wishing information and committee schedules on the FY 2008 budget are encouraged to contact:

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