



ANALYSIS OF THE NEW JERSEY BUDGET

**HIGHER
EDUCATIONAL
SERVICES**

FISCAL YEAR

2011 - 2012

NEW JERSEY STATE LEGISLATURE

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Questions or comments may be directed to the OLS Education Section (609-984-6843) or the Legislative Budget and Finance Office (609-292-8030).

HIGHER EDUCATIONAL SERVICES

Budget Pages..... C-7; D-279 to D-323; D-353 to D-360

Fiscal Summary (\$000)

	Expended FY 2010	Adjusted Appropriation FY 2011	Recommended FY 2012	Percent Change 2011-12
State Budgeted	\$1,450,436	\$1,357,451	\$1,343,193	(1.1%)
Federal Funds	\$64,369	\$21,858	\$21,611	(1.1%)
<u>Other</u>	<u>\$9,598</u>	<u>\$12,721</u>	<u>\$14,329</u>	<u>12.6%</u>
Grand Total	\$1,524,403	\$1,392,030	\$1,379,133	(0.9%)

Personnel Summary - Positions By Funding Source

	Actual FY 2010	Revised FY 2011	Funded FY 2012	Percent Change 2011-12
State	28	25	14	(44.0%)
Federal	153	141	174	23.4%
Other	9	9	13	44.4%
<u>Colleges & Univ's.*</u>	<u>23,866</u>	<u>23,866</u>	<u>23,866</u>	<u>—</u>
Total Positions	24,056	24,041	24,067	0.1%

FY 2010 (as of December) and revised FY 2011 (as of January) personnel data reflect actual payroll counts. FY 2012 data reflect the number of positions funded.

*Position data is displayed as "State-funded" positions for the three years.

Link to Website: <http://www.njleg.state.nj.us/legislativepub/finance.asp>

Highlights

- The overall FY 2012 budget recommendation for Higher Educational Services totals \$1.38 billion, a decrease of 0.9% from the FY 2011 adjusted appropriation of \$1.39 billion. Funding for Higher Education is reflected in the budgets of the Department of State and the Department of the Treasury.
- Recommended funding for total direct operating aid for senior public institutions of higher education in FY 2012 is \$714.2 million, which is the same amount that was appropriated in FY 2011. Funding for independent colleges and universities is \$1.2 million, which is the same amount that was appropriated in FY 2011. Funding to support the operational costs of county colleges is \$134.8 million, which is the same amount that was appropriated in FY 2011.
- In FY 2012, there will not be a State Aid penalty for a senior public institution which increases its tuition above a specified percentage. In FY 2011, the amount appropriated for any senior public institution of higher education would be reduced if that institution's average in-State undergraduate 2010-2011 tuition rates and required educational and general fees exceeded 4% growth above the institution's average in-State undergraduate 2009-2010 tuition rates and required educational and general fees.
- The total FY 2012 recommended State appropriation of \$41.7 million for the Commission on Higher Education, which includes the operational costs of the commission and funding for the Educational Opportunity Fund and other grant programs, reflects a decrease of \$300,000 or 0.7 percent from the FY 2011 adjusted appropriation of \$42 million.
- Recommended funding for the Tuition Aid Grants (TAG) program in FY 2012 is increasing by 8.5%, from \$294.3 million in FY 2011 to \$319.5 million in FY 2012. Funding for the Part-Time Tuition Aid Grants for County Colleges in FY 2012 is increasing by 21.5%, from \$9.6 million in FY 2011 to \$11.7 million in FY 2012.
- In FY 2012, TAG award amounts for students enrolled in proprietary (approved, non-traditional) institutions will be the same as those for students of comparable financial need at the independent colleges and universities. In FY 2011, TAG award amounts for students enrolled in proprietary institutions were set at a lower level, corresponding to the average award amount for students of comparable financial need at the State colleges and universities.
- The amount of the NJ STARS II scholarships for eligible students who have not previously received an NJ STARS II award will be reduced from a maximum of \$3,500 per semester to \$1,250 per semester, representing a reduction in the maximum award value by 64 percent. Moreover, the NJ STARS II award in FY 2012 to students who have not previously received an NJ STARS II award may be used at any four-year college or university in New Jersey, whereas in past years the award could only be used at four-year public colleges and universities in the State. The public institutions of higher education will no longer be obligated to fund their share of the cost of the scholarships for eligible students who have not previously received an NJ STARS II award.

Highlights (Cont'd)

- No State funding is recommended to support the Higher Education Student Assistance Authority (HESAA) operations, the Teaching Fellows Program, and the Social Services Student Loan Redemption Program in FY 2012. HESAA operations will be supported in FY 2012 by revenue generated from non-State funding sources, such as the NJCLASS supplemental loan program and the Federal Family Education Loan Program. The Teaching Fellows Program and the Social Services Student Loan Redemption Program will continue to be phased out and will be supported in FY 2012 by carry-forward funding from previous years.
- On January 4, 2011, the Governor issued Executive Order No. 52 establishing a Governor's Higher Education Council. The council is to serve as an advisory body to the Governor on higher education issues, make recommendations on higher education initiatives of Statewide significance, and assist the Secretary of Higher Education in carrying out his duties. In its December 2010 final report, the New Jersey Higher Education Task Force recommended that the Commission on Higher Education be eliminated and replaced with a new higher education governance structure with the Secretary of Higher Education and a new Governor's Higher Education Council at the center of the new structure. P.L.2010, c. 308, effective in July of 2010, established the position of Secretary of Higher Education and provided that the secretary would hold cabinet level rank and serve as the executive director of the commission. The role of the Governor's Higher Education Council in the governance structure of higher education is not clear in light of the fact that the commission remains the body designated under law with certain governance responsibilities and the Governor has not yet appointed a Secretary of Higher Education.

Fiscal and Personnel Summary

AGENCY FUNDING BY SOURCE OF FUNDS (\$000)

	Expended FY 2010	Adj. Approp. FY 2011	Recom. FY 2012	Percent Change	
				2010-12	2011-12
General Fund					
Direct State Services	\$1,812	\$1,887	\$1,205	(33.5%)	(36.1%)
Grants-In-Aid	1,255,291	1,162,496	1,152,531	(8.2%)	(0.9%)
State Aid	193,333	193,068	189,457	(2.0%)	(1.9%)
Capital Construction	0	0	0	0.0%	0.0%
Debt Service	0	0	0	0.0%	0.0%
Sub-Total	\$1,450,436	\$1,357,451	\$1,343,193	(7.4%)	(1.1%)
Property Tax Relief Fund					
Direct State Services	\$0	\$0	\$0	0.0%	0.0%
Grants-In-Aid	0	0	0	0.0%	0.0%
State Aid	0	0	0	0.0%	0.0%
Sub-Total	\$0	\$0	\$0	0.0%	0.0%
Casino Revenue Fund	\$0	\$0	\$0	0.0%	0.0%
Casino Control Fund	\$0	\$0	\$0	0.0%	0.0%
State Total	\$1,450,436	\$1,357,451	\$1,343,193	(7.4%)	(1.1%)
Federal Funds	\$64,369	21,858	21,611	(66.4%)	(1.1%)
Other Funds	\$9,598	12,721	\$14,329	49.3%	12.6%
Grand Total	\$1,524,403	\$1,392,030	\$1,379,133	(9.5%)	(0.9%)

PERSONNEL SUMMARY - POSITIONS BY FUNDING SOURCE

	Actual FY 2010	Revised FY 2011	Funded FY 2012	Percent Change	
				2010-12	2011-12
State	28	25	14	(50.0%)	(44.0%)
Federal	153	141	174	13.7%	23.4%
All Other	9	9	13	44.4%	44.4%
Colleges and Universities*	23,866	23,866	23,866	0.0%	0.0%
Total Positions	24,056	24,041	24,067	0.0%	0.1%

FY 2010 (as of December) and revised FY 2011 (as of January) personnel data reflect actual payroll counts. FY 2012 data reflect the number of positions funded.

*Position data is displayed as "State-funded" positions for the three years.

AFFIRMATIVE ACTION DATA

Total Minority Percent					
Commission on Higher Ed.	50.0%	46.0%	33.0%	---	---
High Ed. Student Assist. Auth.	33.3%	34.6%	30.6%	---	---

Significant Changes/New Programs (\$000)

<u>Budget Item</u>	<u>Adj. Approp.</u> <u>FY 2011</u>	<u>Recomm.</u> <u>FY 2012</u>	<u>Dollar</u> <u>Change</u>	<u>Percent</u> <u>Change</u>	<u>Budget</u> <u>Page</u>
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COMMISSION ON HIGHER EDUCATION

GRANTS-IN-AID

Statewide Planning and Coordination

**Minority Faculty
Advancement
Program**

\$100	\$0	(\$100)	(100.0%)	D-285
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The Minority Faculty Advancement Program was established under P.L.1984, c.189 to increase the number of doctorally trained minority faculty and administrators at New Jersey colleges and universities. The program provides campus assistance grants to New Jersey colleges which provide support opportunities (advising, mentoring, workshops, etc.) for eligible doctoral candidates. According to the Commission on Higher Education, the program also supports fellowships for minority doctoral students. The Governor's FY 2012 recommended budget does not include funding for the program.

Educational Opportunity Fund (EOF) Programs

**Martin Luther King
Physician-Dentist
Scholarship**

\$452	\$302	(\$150)	(33.2%)	D-285
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Administered by the EOF Program, the Martin Luther King Physician-Dentist Scholarship, established under P.L.1987, c.183, is available to students pursuing degrees in medicine or dentistry at the University of Medicine and Dentistry of New Jersey who meet certain income guidelines or who are minority students included in one of the ethnic groups recognized by the Association of American Medical Colleges or the American Association of Dental Schools as underrepresented in the medical or dental programs. The Governor's FY 2012 recommended appropriation of \$302,000 represents a \$150,000 or 33.2 percent decrease from the FY 2011 adjusted appropriation of \$452,000. Twenty-six scholarships were awarded in FY 2011 and it is anticipated that only current scholarship recipients will continue to receive funding under the program in FY 2012.

**Ferguson
Law Scholarships**

\$135	\$70	(\$65)	(48.1%)	D-285
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The C. Clyde Ferguson Law Scholarship was established under P.L.1989, c.259 and is available to students pursuing a law degree through the Minority Student Program at Rutgers University School of Law – Newark, Rutgers University School of Law – Camden, or Seton Hall University Law School. The EOF-administered program is available to students who meet certain income requirements or who are minority or disadvantaged students with a demonstrated financial need. The Governor's FY 2012 recommended appropriation of \$70,000 represents a \$65,000 or 48.1 percent decrease from the FY 2011 adjusted appropriation of \$135,000. Twenty scholarships were awarded in FY 2011 and it is anticipated that only current scholarship recipients will continue to receive funding under the program in FY 2012.

Significant Changes/New Programs (\$000) (Cont'd)

<u>Budget Item</u>	<u>Adj. Approp. FY 2011</u>	<u>Recomm. FY 2012</u>	<u>Dollar Change</u>	<u>Percent Change</u>	<u>Budget Page</u>
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HIGHER EDUCATION STUDENT ASSISTANCE AUTHORITY (HESAA)

Student Assistance Programs

DIRECT STATE SERVICES

**Higher Education
Student Assistance
Authority (HESAA) -
Salaries and Wages**

\$682	\$0	(\$ 682)	(100.0%)	D-289
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The FY 2012 recommended budget eliminates State appropriations to support HESAA operations. The FY 2011 adjusted appropriation for HESAA operations was \$682,000. According to the Executive Branch, the elimination reflects the intent to shift personnel costs to revenue generated by non-State funding sources, such as the NJCLASS supplemental loan program and the Federal Family Education Loan Program. Evaluation data in the Governor's budget indicates an increase in the number of positions at HESAA from 162 filled positions in FY 2011 to 183 funded in FY 2012.

GRANTS-IN-AID

**Veterinary Medicine
Education Program**

\$170	\$138	(\$ 32)	(18.8%)	D-289
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The FY 2012 recommended budget provides \$138,000 to fund the Veterinary Medicine Education Program, a \$32,000 or 18.8 percent reduction from the FY 2011 adjusted appropriation of \$170,000. The program, established in 1971 under N.J.S.18A:71B-47, supports contractual agreements between HESAA and out-of-state schools of veterinary medicine for the acceptance of New Jersey residents. Under the statute, the schools receive a capitation subsidy toward the cost of education in return for a number of reserved spaces for New Jersey residents. Funding to support the program has decreased from \$1.4 million in FY 2006 to \$138,000 recommended for FY 2012. As a result, the number of participating schools has declined from 7 to 3, while the number of seats reserved for New Jersey residents has decreased from 92 in FY 2006 to an estimated 16 in FY 2012. Under FY 2012 recommended language (p. D-290), the appropriation will only fund a student who was in a reserved seat prior to July 1, 2010.

Tuition Aid Grants	\$294,298	\$319,456	\$25,158	8.5%	D-289
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The FY 2012 funding for the Tuition Aid Grant Program (TAG) will increase by \$25.2 million (8.5 percent) from \$294.3 million in FY 2011 to \$319.5 million in FY 2012. The recommended budget indicates that the FY 2012 appropriation will support an estimated 66,733 awards in the 2011-2012 academic year, 2,418 more than the number provided in the 2010-2011 academic year. Due to the elimination of FY 2011 budget language which limited

Significant Changes/New Programs (\$000) (Cont'd)

<u>Budget Item</u>	<u>Adj. Approp.</u> <u>FY 2011</u>	<u>Recomm.</u> <u>FY 2012</u>	<u>Dollar</u> <u>Change</u>	<u>Percent</u> <u>Change</u>	<u>Budget</u> <u>Page</u>
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TAG award amounts for students enrolled in proprietary (approved, non-traditional) institutions to the average award amount of comparable students at the 9 State colleges, award amounts for students at proprietary institutions will increase significantly, while award amounts for students at other institutions of higher education will remain nearly flat. For example, according to the Office of Management and Budget, award amounts for the students with the greatest need at proprietary schools are estimated to increase by 74% in FY 2012 from FY 2011, while award amounts for the students with the greatest need at State colleges and the public research universities will increase over the same period by 1%.

Under FY 2012 recommended language, HESAA is directed to provide to students enrolled in public institutions, who are eligible for maximum awards under the TAG program, an award not to exceed the in-State undergraduate 2009-2010 tuition rate for the institution with comparable awards provided to students eligible for maximum awards enrolled at nonpublic institutions. This establishes up to a two-year lag between the amount of the TAG award and tuition for those students eligible for the maximum award. For students not eligible for maximum TAG awards and enrolled in public institutions, FY 2012 TAG awards will not exceed 2007-2008 tuition rates, thereby providing up to a four-year lag between the amount of the TAG award and tuition.

Under FY 2011 budget language, for students enrolled in a public institution of higher education who were eligible for a maximum award, the award amount increased so that there was up a one-year lag between the amount of the TAG award and tuition, with a comparable increase for students eligible for a maximum award enrolled in an independent institution. The FY 2011 language also provided that, for students enrolled in a public institution of higher education who were not eligible for the maximum award, the award amount increased so that there was up to a three-year lag between the award and tuition, with a comparable increase for students enrolled in an independent institution. However, according to the Office of Management and Budget, FY 2011 funds were insufficient to provide TAG awards up to a one-year and three-year lag, and TAG awards in FY 2011 were consequently set at two-year and four-year lags, effectively decreasing the amounts awarded.

Part-Time Tuition Aid**Grants for County**

Colleges	\$9,611	\$11,679	\$ 2,068	21.5%	D-289
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The FY 2012 recommended appropriation of \$11.7 million represents a \$2.1 million or 21.5 percent increase above the FY 2011 adjusted appropriation of \$9.6 million. The recommended appropriation is projected to assist 16,672 students, an increase of 2,172 students over the current year. This program provides tuition assistance grant awards, which are prorated against full-time grant awards, to eligible part-time county college students. Under the program, an eligible county college student enrolled with six to eight credits receives one-half of the value of a full-time award and an eligible county college student enrolled with nine to eleven credits receives three-quarters of a full-time award.

Significant Changes/New Programs (\$000) (Cont'd)

<u>Budget Item</u>	<u>Adj. Approp.</u> <u>FY 2011</u>	<u>Recomm.</u> <u>FY 2012</u>	<u>Dollar</u> <u>Change</u>	<u>Percent</u> <u>Change</u>	<u>Budget</u> <u>Page</u>
Coordinated Garden State Scholarship Programs	\$5,352	\$3,315	(\$2,037)	(38.1%)	D-290

The FY 2012 recommended appropriation of \$3.3 million to support these scholarship programs is \$2.0 million or 38.1 percent less than the \$5.4 million appropriated in FY 2011. The recommended budget indicates that there will be no new recipients of this scholarship in FY 2012, continuing the phase out of these programs that began in FY 2011. Under FY 2012 recommended language, the appropriation will only be used to fund awards to students who received awards prior to fiscal year 2011. The recommended budget indicates that the FY 2012 appropriation will support an estimated 3,564 awards under the Coordinated Garden State Scholarship Programs, down 38 percent from the 5,754 scholarships awarded in FY 2011. Awards under the Coordinated Garden State Scholarship Programs, which include the Edward J. Bloustein Distinguished Scholars and Urban Scholars programs, range up to \$1,000 per year. No awards are available for use outside of New Jersey. Awards are renewable annually up to four years based on continued good academic standing.

Teaching Fellows Program	\$70	\$0	(\$ 70)	(100.0%)	D-290
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No State funding is recommended to support the Teaching Fellows Program in FY 2012. In FY 2011, \$70,000 was appropriated to support 23 cumulative loans in redemption. In FY 2012, an estimated 21 cumulative loans will be in redemption and will be funded through monies that were encumbered at the time the participants executed their service agreement contract. The recommended budget indicates that there will be no new recipients of this fellowship in FY 2012. Established in FY 2004, the Teaching Fellows Program provides for the redemption of a portion of each participant's eligible student loan expenses for each year of full-time employment as a teacher in a subject area of critical need or in a high-needs district in the State.

New Jersey Student Tuition Assistance Reward Scholarship (NJ STARS & NJ STARS II)	\$21,139	\$16,417	(\$4,722)	(22.3%)	D-290
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The FY 2012 recommended appropriation of \$16.4 million to support this scholarship program is \$4.7 million or 22.3 percent less than the \$21.1 million appropriated in FY 2011. According to the recommended budget, the decrease in funding is due to a projected decrease in participation in the NJ STARS program and recommended changes to the NJ STARS II program.

The FY 2012 recommended budget estimates the New Jersey Student Tuition Assistance Reward Scholarship Program (NJ STARS) will provide scholarships to approximately 3,131 participants in FY 2012, 348 fewer than the number estimated for FY 2011. The NJ STARS II Program will provide scholarships to approximately 2,064 participants in FY 2012, 336 less than the number estimated for FY 2011.

Significant Changes/New Programs (\$000) (Cont'd)

<u>Budget Item</u>	<u>Adj. Approp.</u> <u>FY 2011</u>	<u>Recomm.</u> <u>FY 2012</u>	<u>Dollar</u> <u>Change</u>	<u>Percent</u> <u>Change</u>	<u>Budget</u> <u>Page</u>
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Under FY 2012 recommended language (p. D-291), the NJ STARS II scholarships for eligible students who have not previously received an NJ STARS II award will be reduced from a maximum of \$3,500 per semester to \$1,250 per semester, representing a reduction of the maximum award value by 64 percent. Under current law, the NJ STARS II award amount, up to a maximum of \$3,500 per semester, is funded equally through contributions from the State and the four-year public institutions of higher education. The recommended language suspends the obligation of the public institutions of higher education to fund their share of the cost of the scholarships for eligible students who have not previously received an NJ STARS II award. Also for students who have not previously received an NJ STARS II award, the award in FY 2012 may be used at any four-year college or university in New Jersey, whereas in past years the award could only be used at four-year public colleges and universities in the State. The recommended language further provides that all future NJ STARS II awards beyond the 2011-2012 academic year will not exceed \$1,250 per semester. Additional recommended language also continues current policy that an NJ STARS scholarship cannot support study during the summer session or be used to cover the cost of fees for eligible students who graduated from high school in 2010 or later.

Social Services**Student Loan**

Redemption Program	\$700	\$0	(\$ 700)	(100.0%)	D-290
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The FY 2012 recommended budget eliminates funding to the Social Services Student Loan Redemption Program. This program was appropriated \$700,000 in FY 2011 and supported 654 participants. The recommended budget indicates that 434 participants are expected to remain enrolled in the program in FY 2012; their participation will be funded through available carry-forward funds. The recommended budget indicates that closing the program to any new participants continues the phase-out of the program started in FY 2011. Established during FY 2006 pursuant to N.J.S.A.18A:71B-87, the Social Services Student Loan Redemption Program provides forgiveness of up to \$20,000 in student loans, over four years, to graduates who take qualifying jobs with New Jersey mental health agencies.

STATE COLLEGES AND UNIVERSITIES

Higher Educational Services**Higher Education****Capital Improvement****Program – Debt**

Service	\$43,882	\$35,886	(\$7,996)	(18.2%)	D-359
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The appropriation to fund the State's share of debt service costs for bonds issued under the "Higher Education Capital Improvement Fund Act," P.L.1999, c.217, is recommended to decrease by \$8 million, from \$43.9 million in FY 2011 to \$35.9 million in FY 2012. The "Higher Education Capital Improvement Fund Act" authorized the New Jersey Educational

Significant Changes/New Programs (\$000) (Cont'd)

<u>Budget Item</u>	<u>Adj. Approp.</u> <u>FY 2011</u>	<u>Recomm.</u> <u>FY 2012</u>	<u>Dollar</u> <u>Change</u>	<u>Percent</u> <u>Change</u>	<u>Budget</u> <u>Page</u>
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Facilities Authority (EFA) to issue bonds in an outstanding principal amount of \$550 million to address the issues of renewal, renovation, improvement, expansion, construction, and reconstruction of facilities and technology infrastructure. The State pays two-thirds of the debt service for public institutions and 50 percent of the debt service for independent institutions. The decrease reflects a decline in debt service obligations.

Equipment Leasing

Fund – Debt Service	\$512	\$458	(\$54)	(10.5%)	D-359
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The appropriation to fund the State's share of debt service costs for bonds issued under the "Higher Education Equipment Leasing Fund Act," P.L. 1993, c.136, is recommended to decrease by \$54,000, from \$512,000 in FY 2011 to \$458,000 in FY 2012. The "Higher Education Equipment Leasing Fund Act" authorized the EFA to issue bonds in an outstanding principal amount of \$100 million to support the purchase of scientific, engineering, technical, computer, communication, and institutional equipment at higher education institutions. The State pays 75 percent of the debt service costs and the institution pays 25 percent. The decrease reflects a decline in debt service obligations.

Higher Education**Facilities Trust Fund –**

Debt Service	\$20,972	\$0	(\$20,972)	(100.0%)	D-359
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The FY 2012 recommended budget does not include funding to support the debt service costs for Higher Education Facilities Trust Fund bonds. In FY 2011, \$21 million was provided to meet the debt service obligations on these bonds. Due to the fact that all Higher Education Facilities Trust Fund bonds were retired in FY 2011, the Executive has indicated that no FY 2012 funding is necessary. The "Higher Education Facilities Trust Fund Act," P.L. 1993, c.375, authorized the EFA to issue bonds in an outstanding principal amount of \$220 million to support the construction, renovation, or improvement of instructional, laboratory, communication, and research facilities. The State pays the entire cost of debt service associated with these bonds.

State Aid**Debt Service for**

Chapter 12	\$34,200	\$32,180	(\$2,020)	(5.9%)	D-359
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The FY 2012 recommended appropriation of \$32.2 million for debt service on chapter 12 bonds is a \$2 million or 5.9 percent decrease over the FY 2011 adjusted appropriation of \$34.2 million, which included a supplemental appropriation of \$200,000 (page D-359 of the recommended budget). Under the general law providing for the establishment, operation, and funding of county colleges, the colleges are to receive State support for up to one-half the cost of capital projects, subject to legislative appropriation. A 1971 supplement to the general law, P.L. 1971, c.12 (chapter 12 program), provides that whenever the State Treasurer determines that funds are insufficient to satisfy the State's share of project costs, the county board of freeholders may finance those costs through the issuance of county bonds on which the State is

Significant Changes/New Programs (\$000) (Cont'd)

<u>Budget Item</u>	<u>Adj. Approp.</u> <u>FY 2011</u>	<u>Recomm.</u> <u>FY 2012</u>	<u>Dollar</u> <u>Change</u>	<u>Percent</u> <u>Change</u>	<u>Budget</u> <u>Page</u>
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obligated to pay 50 percent of the debt service. A 1997 law authorized the New Jersey Educational Facilities Authority to issue bonds for that purpose. The original chapter 12 program established a ceiling of \$80,000,000 on the principal amount of such debt. This ceiling is currently set at \$530,000,000 through subsequent amendments to the original law.

Significant Language Changes

Minority Faculty Advancement Program

Deletion

2011 Handbook: p. B-155
2012 Budget: p.

~~The unexpended balances at the end of the preceding fiscal year for the Minority Faculty Advancement Program are appropriated.~~

Explanation

The FY 2011 language which is eliminated provided that any unexpended funds available at the end of FY 2010 for the Minority Faculty Advancement Program be appropriated in FY 2011 for the same purpose. The Governor's FY 2012 recommended budget does not include funding for the Minority Faculty Advancement Program. The Executive branch reduced program funding in both FY 2010 and FY 2011. According to the Commission on Higher Education, the program has not accepted new participants since FY 2008.

College Bound Program

Addition

2011 Handbook: p.
2012 Budget: p. D-286

Refunds from prior years to the College Bound Program are appropriated to that account.

Explanation

The FY 2012 language provides that any unexpended grant funds from prior years to the College Bound Program refunded to the State by institutions of higher education will be appropriated to that same account. Established in 1986, the College Bound Grant Program provides grants to institutions of higher education to address the educational needs of at-risk youth enrolled in grades 6-12 in former Abbott districts. According to the Commission on Higher Education, monies for the College Bound Program will be used solely to match the federally funded Gaining Early Awareness and Readiness for Undergraduate Programs (GEAR UP) in FY 2012. New Jersey GEAR UP serves students in Camden, Jersey City, Newark, Paterson, and Trenton. According to the commission, this language allows for greater flexibility with carry-forward funds because the federal fiscal year and the grant year differ from the State fiscal year.

EXPLANATION: FY 2011 language not recommended for FY 2012 denoted by strikethrough.
Recommended FY 2012 language that did not appear in FY 2011 denoted by underlining.

Significant Language Changes (Cont'd)**Student Assistance Programs**

Deletion

2011 Handbook: p. B-156
2012 Budget:

~~The sums provided hereinabove and the unexpended balances at the end of the preceding fiscal year in Student Assistance Programs shall be appropriated and available for payment of liabilities applicable to prior fiscal years.~~

Student Assistance Programs

Addition

2011 Handbook:
2012 Budget: p. D-290

The unexpended balances at the end of the preceding fiscal year in Student Assistance Programs are appropriated to such programs, subject to the approval of the Director of the Division of Budget and Accounting.

Student Assistance Programs

Addition

2011 Handbook: p.
2012 Budget: p. D-290

Notwithstanding the provisions of any law or regulation to the contrary, the sums provided hereinabove in Student Assistance Programs shall be available for payment of liabilities applicable to prior fiscal years.

Explanation

Under the FY 2011 language, the sums provided in FY 2011 and the unexpended balances at the end of the preceding fiscal year in Student Assistance Programs were to be appropriated and available for payment of liabilities applicable to prior fiscal years. This language is deleted in the FY 2012 recommended budget and replaced with two new, but substantively similar, language provisions. The first new provision allows unexpended balances at the end of the preceding fiscal year in Student Assistance Programs to be appropriated to those programs, subject to the approval of the Director of the Division of Budget and Accounting. According to the Office of Management and Budget, this language consolidates all carry forward authority into one language provision for student assistance programs, including TAG and all other State scholarship programs. The second new provision allows FY 2012 appropriations for Student Assistance Programs to be available for payment of liabilities of prior fiscal years.

EXPLANATION: FY 2011 language not recommended for FY 2012 denoted by strikethrough.
Recommended FY 2012 language that did not appear in FY 2011 denoted by underlining.

Significant Language Changes (Cont'd)

Scholarship and Loan Redemption Program

Revision

2011 Handbook: p. B-156
2012 Budget: p. D-290

Notwithstanding the provisions of any law or regulation to the contrary, funds hereinabove appropriated for Survivor Tuition Benefits, Coordinated Garden State Scholarship Program, Teaching Fellows Program, ~~New Jersey World Trade Center Scholarship Program, and Social Services Student Loan Redemption Program, and Primary Care Practitioner Loan Redemption Program~~ shall only be used to fund awards ~~in fiscal year 2011~~ to students who have ~~previously~~ received awards in the same program prior to fiscal year 2011.

Explanation

The recommended FY 2012 language continues the phase out started in FY 2011 of the Survivor Tuition Benefits Program, Coordinated Garden State Scholarship Program, Teaching Fellows Program, and the Social Services Student Loan Redemption Program, by providing that there will be no new participants in these programs. FY 2012 appropriations for these programs will be used to fund awards to students who received awards prior to FY 2011. While the FY 2011 language applied this policy to recipients of the New Jersey World Trade Center Scholarship Program and the Primary Care Practitioner Loan Redemption Program, references to those programs in the FY 2012 language is removed. According to the Office of Management and Budget, the World Trade Center Scholarship Program and the Primary Care Practitioner Loan Redemption Program will be open to new participants in FY 2012.

Tuition Aid Grants

Deletion

2011 Handbook: p. B-157
2012 Budget: p.

~~Amounts from the unexpended balance at the end of the preceding fiscal year, including refunds recognized after July 31, 2010, in the Tuition Aid Grants account are appropriated, subject to the approval of the Director of the Division of Budget and Accounting.~~

EXPLANATION: FY 2011 language not recommended for FY 2012 denoted by strikethrough.
Recommended FY 2012 language that did not appear in FY 2011 denoted by underlining.

Significant Language Changes (Cont'd)

Explanation

Under the FY 2011 language, unexpended balances in the Tuition Aid Grant account at the end of the preceding fiscal year were appropriated, subject to the approval of the Director of the Division of Budget and Accounting. The Governor's FY 2012 recommended budget eliminates this provision. According to the Office of Management and Budget, this language is deleted in order to consolidate all carry forward authority for student assistance programs into one language provision, which is found on page D-290 of the Governor's recommended budget.

Tuition Aid Grants

Revision

2011 Handbook: p. B-157
2012 Budget: p. D-291

Notwithstanding the provisions of any law or regulation to the contrary, the Higher Education Student Assistance Authority shall provide to students enrolled in public institutions of higher education who are eligible for maximum awards under the Tuition Aid Grant program an award amount which shall not exceed the in-State undergraduate 2009--2010 tuition rate for the institution with comparable awards provided to students eligible for maximum awards enrolled at ~~independent~~ nonpublic institutions. All other award amounts provided under the Tuition Aid Grant program shall not exceed the in-State undergraduate tuitions in effect at institutions in academic year 2007--2008. ~~Reappropriated~~ The unexpended balances in ~~reappropriated to~~ the Tuition Aid Grants account shall be held as a contingency for unanticipated increases in the number of applicants qualifying for full-time Tuition Aid Grant awards, to fund shifts in the distribution of awards that result in an increase in total program costs, or to offset any shortfalls in the federal Leveraging Educational Assistance Partnership (LEAP) program.

Explanation

Under FY 2012 recommended language, the Higher Education Student Assistance Authority (HESAA) is directed to provide to students enrolled in public institutions, who are eligible for maximum awards under the TAG program an award not to exceed the in-State undergraduate 2009-2010 tuition rate for the institution with comparable awards provided to students eligible for maximum awards enrolled at nonpublic institutions. This establishes up to a two-year lag between the amount of the TAG award and tuition for those students. For students not eligible for maximum TAG awards and enrolled in public institutions, FY 2012 TAG awards will not exceed 2007-2008 tuition rates, thereby providing up to a four-year lag between the amount of the TAG award and tuition.

EXPLANATION: FY 2011 language not recommended for FY 2012 denoted by strikethrough.
Recommended FY 2012 language that did not appear in FY 2011 denoted by underlining.

Significant Language Changes (Cont'd)

The FY 2011 language provided that, for students enrolled in a public institution of higher education who were eligible for a maximum award, the award amount increased so that there was up a one-year lag between the amount of the TAG award and tuition, with a comparable increase for students eligible for a maximum award enrolled in an independent institution. The FY 2011 language also provided that, for students enrolled in a public institution of higher education who were not eligible for the maximum award, the award amount increased so that there was up to a three-year lag between the award and tuition, with a comparable increase for students enrolled in an independent institution.

According to the Office of Management and Budget (OMB), the recommended FY 2012 TAG policy is identical to the TAG policy implemented in FY 2011. While the FY 2011 language would have permitted awards up to a one-year and three-year lag, there were not sufficient funds to do so and TAG awards in FY 2011 were set at a two-year and four-year lag, effectively decreasing the amount of the awards given. OMB estimates that an additional \$46 million would be needed if TAG awards in FY 2012 were set at a one-year and three-year lag.

FY 2012 recommended language also differs from the FY 2011 language in that it replaces a reference to "independent institutions" with "nonpublic institutions." According to OMB, "nonpublic institutions" include independent colleges and universities, religious colleges (for students enrolled in degree programs that are equivalent to those offered at public institutions), and for-profit proprietary (approved, non-traditional) institutions.

Tuition Aid Grants

Deletion

2011 Handbook: p. B-157
2012 Budget: p.

~~Notwithstanding the provisions of any law or regulation to the contrary, effective with the 2009—2010 academic year, students attending a post-secondary, for-profit, proprietary institution in New Jersey approved for participation in the Tuition Aid Grant program prior to July 1, 2009, who are eligible for awards under the Tuition Aid Grant program hereinabove appropriated, shall receive an award not to exceed the corresponding average award amount for the State colleges or universities established pursuant to chapter 64 of Title 18A of the New Jersey Statutes including any State college designated as a teaching university.~~

Explanation

Under the FY 2011 language, the Higher Education Student Assistance Authority (HESAA) was authorized to provide to a student attending a post-secondary, for-profit, proprietary (approved, non-traditional) institution a TAG award amount that could not exceed the average TAG award amount of comparable TAG recipients at the State colleges or universities established pursuant to chapter 64 of Title 18A of the New Jersey Statutes (9 State colleges). The Governor's FY 2012 recommended budget eliminates this language. According to the Office of Management

EXPLANATION: FY 2011 language not recommended for FY 2012 denoted by strikethrough.
Recommended FY 2012 language that did not appear in FY 2011 denoted by underlining.

Significant Language Changes (Cont'd)

and Budget (OMB), the award amounts for students enrolled in proprietary institutions will be the same as those for students of comparable financial need at the independent colleges and universities. Award amounts for the students with the greatest need at proprietary (approved, non-traditional) institutions are estimated to increase by 74% in FY 2012 from FY 2011. The estimated cost of this change is \$11 million.

Tuition Aid Grants

Revision

2011 Handbook: p. B-157
2012 Budget: p. D-291

Notwithstanding the provisions of any law or regulation to the contrary, participation in the Tuition Aid Grant program hereinabove appropriated, shall be limited to those institutions that ~~had previously participated in State grant and scholarship programs~~ the Tuition Aid Grant program, or had applied in writing to the New Jersey Higher Education Student Assistance Authority to participate in the Tuition Aid Grant program prior to the 2010-2011 academic year ~~September 1, 2009 and met all eligibility requirements prior to September 1, 2009.~~

Explanation

The recommended FY 2012 language provides that participation in the TAG program will be limited to students attending institutions that had previously participated in TAG, or had applied in writing to HESAA to participate in TAG prior to September 1, 2009 and met all eligibility requirements prior to that date. The proposed language is intended to prevent increases in required TAG funding when a new institution becomes licensed and the students enrolled in that institution are thus eligible to participate in the TAG program.

According to the Office of Management and Budget (OMB), this language does not exclude any institutions that were not already excluded by the comparable FY 2011 language. The institutions excluded by the language are Strayer University, University of Phoenix – Jersey City, Mesivta Keser Torah, and Yeshiva Gedola Zichron Leyman.

EXPLANATION: FY 2011 language not recommended for FY 2012 denoted by strikethrough.
Recommended FY 2012 language that did not appear in FY 2011 denoted by underlining.

Significant Language Changes (Cont'd)

Part-Time Tuition Aid Grants for County Colleges

Revision

2011 Handbook: p.B-157
2012 Budget: p. D-291

~~Amounts from the~~ The unexpended balance at the end of the preceding fiscal year, including refunds recognized after July 31, 2010, in balances reappropriated to the Part-Time Tuition Aid Grants for County Colleges account ~~are appropriated, subject to the approval of the Director of the Division of Budget and Accounting. Reappropriated balances shall be held and are appropriated~~ as a contingency for unanticipated increases in the number of applicants qualifying for Part-Time Tuition Aid Grants for County Colleges awards or to fund shifts in the distribution of awards that result in an increase in total program costs.

Explanation

The recommended FY 2012 language is similar to the FY 2011 language in that it provides that the unexpended balances reappropriated to the Part-Time Tuition Aid Grants for County Colleges account will be held as a contingency for unanticipated increases in the number of applicants qualifying for Part-Time Tuition Aid Grants for County Colleges awards or to fund shifts in the distribution of awards that result in an increase in total program costs. However, the authority to appropriate such balances is removed from the above provision, and is now included in new language on p. D-290 of the Governor's recommended budget in a provision that consolidates all carry forward authority for student assistance programs.



New Jersey World Trade Center Scholarship Fund

Revision

2011 Handbook: p. B-157
2012 Budget: p. D-291

Receipts derived from voluntary contributions by taxpayers on New Jersey State gross income tax returns for the New Jersey World Trade Center Scholarship Fund are appropriated for the purpose of providing scholarships for eligible recipients as defined in N.J.S.18A:71B-23, ~~except that funds shall only be used to fund awards to students who have previously received awards,~~ subject to the approval of the Director of the Division of Budget and Accounting.

EXPLANATION: FY 2011 language not recommended for FY 2012 denoted by strikethrough.
Recommended FY 2012 language that did not appear in FY 2011 denoted by underlining.

Significant Language Changes (Cont'd)

Explanation

The recommended FY 2012 language continues the existing policy that voluntary taxpayer contributions to the New Jersey World Trade Center Scholarship Fund are appropriated for the purpose of providing scholarships under the program to eligible recipients, subject to the approval of the Director of the Division of Budget and Accounting. The recommended FY 2012 language removes a provision included in FY 2011 that limits the use of the funds to students who had previously received an award under the program. According to the Office of Management and Budget (OMB), the program will be open to new participants in FY 2012.

NJ STARS

Addition

2011 Handbook: p.
2012 Budget: p. D-291

Notwithstanding the provisions of P.L. 2005, c.359, as amended by P.L. 2008, c.124, or any law or regulation to the contrary, the funds hereinabove appropriated for the New Jersey Student Tuition Assistance Reward Scholarships to fund the NJ STARS II scholarship program are subject to the following conditions: (1) the amount of the award to qualifying NJ STARS I graduates who have not previously received a NJ STARS II award and attend any New Jersey four-year college or university shall be \$1,250 per semester, to be paid for completely by the State appropriation, thereby suspending the obligation of the public institutions of higher education to fund their share of the cost of the scholarships as set forth in P.L. 2005, c.359, as amended by P.L. 2008, c.124, for this fiscal year; and (2) students who received NJ STARS II funds during the 2010–2011 academic year, students who were considered “non-funded” due to other Federal and/or State grants and scholarships received during the 2010–2011 academic year, and students who were on an approved leave of absence during the 2010–2011 academic year, shall receive awards during the 2011–2012 academic year as specified in section 6 of P.L. 2008, c.124 (C.18A:71B–86.4), provided however, that no such student shall receive an award in excess of \$1,250 per semester beyond the 2011–2012 academic year.

Explanation

Under FY 2012 recommended language, the NJ STARS II scholarships for eligible students who have not previously received an NJ STARS II award will be reduced from a maximum of \$3,500 per semester to \$1,250 per semester, representing a reduction of the maximum award's value by 64 percent. Under current law, the NJ STARS II award amount, up to a maximum of \$3,500 per semester, is funded equally through contributions from the State and the four-year public institution of higher education at which the student is enrolled. The recommended language suspends the obligation of the public institutions of higher education to fund their share of the

EXPLANATION: FY 2011 language not recommended for FY 2012 denoted by strikethrough.
Recommended FY 2012 language that did not appear in FY 2011 denoted by underlining.

Significant Language Changes (Cont'd)

cost of the scholarships for eligible students who have not previously received an NJ STARS II award. The recommended language also provides that the NJ STARS II award in FY 2012 to students who have not previously received an NJ STARS II award may be used at any four-year college or university in New Jersey, whereas in past years the award could only be used at four-year public colleges and universities in the State. The recommended language further provides that all future NJ STARS II awards beyond the 2011-2012 academic year will not exceed \$1,250 per semester.

Montclair State University

Deletion

2011 Handbook: p. D-338
2012 Budget: p. D-315

~~In addition to the sums hereinabove appropriated for Montclair State University, all revenues from lease agreements between Montclair State University and corporations operating satellite relay stations are appropriated for use by the university.~~

Explanation

The FY 2011 language provided that in addition to the funds appropriated to Montclair State University, all revenues from lease agreements between the university and corporations operating satellite relay stations are appropriated for use by the university. This language is not recommended for continuation in FY 2012, as requested by Montclair State University.

Tuition Cap for Senior Public Institutions

Deletion

2011 Handbook: p.D-345
2012 Budget: p. D-322

~~Notwithstanding the provisions of any law or regulation to the contrary, the amount hereinabove appropriated for any senior public institution of higher education shall be reduced by an amount equal to twice the revenue derived by that institution by that portion of the institution's average in State undergraduate 2010-2011 tuition rates and required educational and general fees that exceeds 4% growth above the institution's average in State undergraduate 2009-2010 tuition rates and required educational and general fees, as determined by the Director of the Division of Budget and Accounting. Such determination shall be based upon a report to be provided to the Director of the Division of Budget and Accounting no later than October 1, 2010 by the New Jersey Commission on Higher Education as to undergraduate in State tuition rates and required educational and general~~

EXPLANATION: FY 2011 language not recommended for FY 2012 denoted by strikethrough.
Recommended FY 2012 language that did not appear in FY 2011 denoted by underlining.

Significant Language Changes (Cont'd)

~~fees percentage changes between 2009 – 2010 and 2010 – 2011. In the event that a determination is made to reduce an appropriation (the "reduced amount") to a senior public institution due to these conditions, the State Treasurer shall determine that the reduced amount should be reallocated to all other public institutions or to only senior public institutions or county colleges, whereupon the reduced amount shall be distributed proportionately among the colleges in the category selected by the State Treasurer, subject to the approval of the Director of Budget and Accounting.~~

Explanation

The FY 2011 language provided that the amount appropriated for any senior public institution of higher education would be reduced if that institution's average in-State undergraduate 2010-2011 tuition rates and required educational and general fees exceeded 4% growth above the institution's average in-State undergraduate 2009-2010 tuition rates and required educational and general fees, as determined by the Director of the Division of Budget and Accounting in the Department of the Treasury. The reduction in State Aid would equal twice the revenue derived by that institution by that portion of tuition and fee increases which exceeded the 4% increase cap. In the event that such a reduction was made, the State Treasurer would reallocate the reduced amount to all other public institutions, or to only senior public institutions, or to only county colleges, proportionately among the colleges in the category selected by the State Treasurer. This language is not recommended for continuation in FY 2012.

Higher Education Capital Improvement Program – Debt Service

Deletion

2011 Handbook: p.D-382
2012 Budget: p. D-360

~~In addition to the amounts hereinabove appropriated for the Higher Education Capital Improvement Program Debt Service account, the unexpended balances at the end of the preceding fiscal year are appropriated for the same purpose.~~

Explanation

The FY 2011 language provided that in addition to the amounts appropriated for the Higher Education Capital Improvement Program – Debt service account, the unexpended balances at the end of the preceding fiscal year would be appropriated for the same purpose. This language is not recommended for continuation in FY 2012.

EXPLANATION: FY 2011 language not recommended for FY 2012 denoted by strikethrough.
Recommended FY 2012 language that did not appear in FY 2011 denoted by underlining.

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Individuals wishing information and committee schedules on the FY 2012 budget are encouraged to contact:

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